

IN THE CIRCUIT COURT OF COOK COUNTY, STATE OF ILLINOIS
COUNTY DEPARTMENT - CHANCERY DIVISION

THE PEOPLE OF THE STATE OF
ILLINOIS,

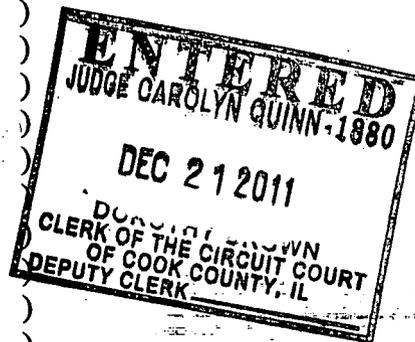
Plaintiff,

v.

COUNTRYWIDE FINANCIAL
CORPORATION, a Delaware
corporation; COUNTRYWIDE HOME
LOANS, INC., a New York
corporation also d/b/a Full Spectrum
Lending Division; and FULL
SPECTRUM LENDING, INC. a
California corporation formerly doing
business in Illinois;

Defendants.

Case No. 10 CH-27929



FINAL JUDGMENT AND CONSENT DECREE

It appearing to this Court that Plaintiff, THE PEOPLE OF THE STATE OF ILLINOIS, by and through LISA MADIGAN, Illinois Attorney General and Defendants, COUNTRYWIDE FINANCIAL CORPORATION, and its subsidiary, COUNTRYWIDE HOME LOANS, INC., d/b/a Full Spectrum, and FULL SPECTRUM LENDING, INC., formerly an Illinois corporation, now a division of Defendant COUNTRYWIDE HOME LOANS, INC., on behalf of themselves and their successors, assigns, predecessors, and any future acquired or created corporations or other business entities, (collectively, "Defendants") have resolved the matters in controversy between them and have consented to the terms of this Final Judgment and Consent Decree (hereinafter "Consent Decree").

I. INTRODUCTION

This action was brought for and on behalf of THE PEOPLE OF THE STATE OF ILLINOIS, by LISA MADIGAN, Attorney General of the State of Illinois, acting in the public interest, alleging violations by the Defendants of the Illinois Human Rights Act, 775 ILCS 5/1 *et seq.*, and the Illinois Fairness in Lending Act, 815 ILCS 120/1 *et seq.* The Complaint alleges Defendants' engaged in a pattern and practice of unlawful discrimination through various business practices, including aggressive marketing to minorities, discretionary product selection and pricing policies, volume and product based compensation structures, and failure to implement effective controls that disparately impacted African-American and Latino borrowers as compared to similarly situated White borrowers. The alleged unlawful discrimination resulted in the steering of prime-eligible African-American and Latino borrowers into subprime mortgages. The Complaint also alleges that Defendants' practices resulted in African-American and Latino borrowers receiving mortgages that were more expensive than mortgages given to similarly situated White borrowers. The Defendants deny these allegations.

This Consent Decree is submitted jointly by the parties for approval of, and entry by, this Court concurrently with the filing of the United States' Complaint in *United States of America v. Countrywide Financial Corporation, et al.*, in the United States District Court for the Central District of California, alleging that certain of the Defendants, who are also party to this case, engaged in a pattern and practice of conduct in violation of the Fair Housing Act, 42 USC §§ 3601 – 3619 and the Equal Credit Opportunity Act, 15 U.S.C. §§1691 – 1691F, a copy of which is attached hereto as Exhibit A. The United States' Complaint is being filed simultaneously with a Consent Order between the parties; the United States' Consent Order resolves the matters alleged by the United States, together with the claims it raised in its Complaint. The United

States' Consent Order is attached hereto as Exhibit B. The United States' Consent Order provides for relief that effectively encompasses and fully resolves all issues with respect to the relief sought by the Illinois Attorney General in this action.

II. GENERAL PROVISIONS

1. This Consent Decree is entered into by Plaintiff and Defendants to avoid protracted and costly litigation and to bring about a prompt resolution to this controversy.
2. This Consent Decree is entered into only for the purpose of resolving the issues that were raised in the Complaint. It does not otherwise bind any other officers or agencies of the State of Illinois.
3. The undersigned representative for each party certifies that s/he is fully authorized by the party s/he represents to enter into the terms and conditions of this Consent Decree and legally bind the party s/he represents.

Now, therefore, on the basis of these findings and for the purpose of entering this Final Judgment and Consent Decree, **IT IS HEREBY ORDERED, ENTERED AND DECREED**

AS FOLLOWS:

III. REMEDIAL ORDER

1. Unless otherwise stated herein, the remedial provisions of this Consent Decree shall be implemented not later than thirty (30) days after the Effective Date of this Consent Decree. The Effective Date of this Consent Decree is the date upon which it is approved and entered by the Court.
2. Defendants represent that Countrywide Financial Corporation and Countrywide Home Loans, Inc. (collectively, "Countrywide Defendants") no longer originate residential loans. In the event that the Defendants reenter the business of originating residential loans, Defendants shall adopt policies and practices designed to ensure compliance with the Illinois Human Rights

Act, 775 ILCS 5/1 *et seq.* and the Illinois Fairness in Lending Act, 815 ILCS 120/1 *et seq.* Defendants shall provide the Illinois Attorney General with the details of these policies, practices, and monitoring, forty-five (45) days prior to implementing such reentry. The Illinois Attorney General shall have thirty (30) days to review and agree or object to the proposed policies. In the event that any disputes arise about the interpretation of or compliance with the terms of this Consent Decree, the parties shall endeavor in good faith to resolve any such dispute between themselves before bringing it to this Court for resolution.

3. Pursuant to the United States' Department of Justice Consent Order in *United States of America v. Countrywide Financial Corporation, et al.*, Defendants shall deposit in an interest-bearing escrow account funds to compensate aggrieved persons for monetary and other damages they may have suffered as a result of Defendants' alleged violations of law. From those funds deposited into said interest-bearing account per the United States' Consent Order, no less than \$20 million will be used to compensate Illinois consumers for violations of the Illinois Human Rights Act and the Illinois Fairness in Lending Act to resolve Defendants pending litigation with the Illinois Attorney General in this matter, *People of The State of Illinois v. Countrywide, et al.*, 10 CH 27929. Any money remaining from the funds designated for Illinois borrowers shall be distributed to qualified organization(s) located in Illinois. Qualified Organization(s) are defined as organizations that provide services including credit and housing counseling (including assistance in obtaining loan modification and preventing foreclosure), financial literacy, and other related programs targeted at African-American and Hispanic potential and former homeowners in communities where the Complaint alleges significant discrimination occurred against African-American and Hispanic borrowers. Recipient(s) of such funds must not be related to Bank of America Corporation, but may include non-profit community organizations that provide education, counseling and other assistance to low-income and minority borrowers in connection with obtaining credit, loan modifications and other home retention activities to which Bank of America Corporation has furnished substantial support.

IV. COMPLIANCE

4. When Defendants submit semi-annual reports to the United States on Compliance pursuant to the United States' Consent Order, Defendants shall submit that report to the Illinois Attorney General. Each such report shall provide a complete account of the Defendants' and Administrator's material actions to comply with each requirement of this Consent Decree during the previous six months, an objective assessment of the extent to which each quantifiable obligation was met in all material respects, an explanation of why any particular component fell short of meeting their goal for the previous six months, and any recommendations for additional actions to achieve the goals of this Consent Decree. The Defendants shall submit their first report no later than one-hundred-eighty (180) days after the Effective Date of this Consent Decree, and every one-hundred-eighty (180) days thereafter for so long as the Consent Decree is in effect.

V. ADMINISTRATION

5. This Consent Decree shall expire in four (4) years or, if earlier, on the satisfaction of the conditions set forth in Paragraph 3 of this Consent Decree.

6. The parties enter into this Consent Decree to resolve fully and finally all claims asserted in the Complaint, *People of The State of Illinois v. Countrywide, et al.*, 10 CH 27929.

7. This Consent Decree shall be binding on the Defendants, including all its officers, employees, agents, representatives, assignees, and successors in interest, and all those in active concert or participation with any of them. In the event the Defendants seek to transfer or assign all or part of its operations, and the successor or assign intends on carrying on the same or similar use, as a condition of sale, the Defendants shall obtain the written agreement of the successor or assign to any obligations remaining under this Consent Decree for its remaining term to the extent compliance with such obligations would be transferred or assigned.

8. In the event that any of the provisions of this Consent Decree are found to be unenforceable for any reason, that portion shall be severed from the remainder and such finding will not affect the force or validity of the remaining provisions.

9. This Court shall retain jurisdiction for the duration of this Consent Decree to enforce the terms of the Consent Decree.

APPROVED BY DEFENDANT COUNTRYWIDE FINANCIAL CORPORATION

By:  _____ Date: 12-21-11

Michael Schloessmann
President
Countrywide Financial Corporation

APPROVED BY DEFENDANT COUNTRYWIDE HOME LOANS, INC., ON BEHALF OF
ITSELF AND DEFENDANT FULL SPECTRUM LENDING, INC.

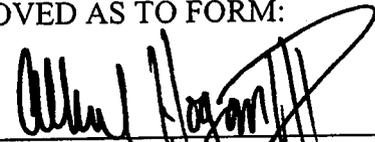
By: _____

Date: 12-21-11


Michael Schloessmann
President
Countrywide Home Loans, Inc.

APPROVED AS TO FORM:

By: _____



Date: _____

12/21/11

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Consumer Protection Division

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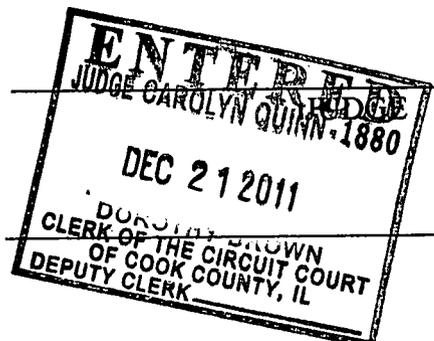
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APPROVED BY THE COURT:

Date Entered:



FILED

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CLERK U.S. DISTRICT COURT
CENTRAL DIST. OF CALIF.
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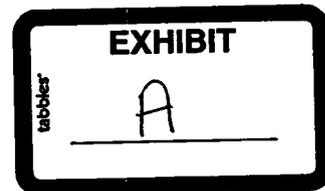
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20 UNITED STATES DISTRICT COURT
21 CENTRAL DISTRICT OF CALIFORNIA

22 UNITED STATES OF AMERICA,
23 Plaintiff,
24 v.
25 COUNTRYWIDE FINANCIAL
CORPORATION; COUNTRYWIDE
26 HOME LOANS, INC; COUNTRYWIDE
BANK,
27 Defendants.
28

CV11 10540 -PSG
CIVIL NO.: (ADW)

COMPLAINT



1 Plaintiff, United States of America, alleges:
2

3 **INTRODUCTION**

- 4 1. The United States brings this action against Countrywide Financial Corporation,
5 acting through its various divisions and subsidiaries (collectively, "Countrywide")
6 for discriminating against more than 200,000 Hispanic and African-American
7 borrowers in its residential mortgage lending. The action to enforce the Fair
8 Housing Act, 42 U.S.C. §§ 3601-3619 ("FHA"), and the Equal Credit Opportunity
9 Act, 15 U.S.C. §§ 1691-1691f ("ECOA"), is brought to redress the discrimination
10 based on race and national origin that Countrywide engaged in from 2004 to 2008
11 during the mortgage boom.
- 12 2. Countrywide was one of the largest single-family mortgage lenders in the United
13 States, if not the largest, between 2004 and 2008. During that period,
14 Countrywide originated over 4.4 million residential mortgage loans through its
15 retail loan offices and its wholesale division using mortgage brokers. Between
16 2004 and 2007, the total annual volume of these loans ranged between \$110
17 billion and \$243 billion. During that four-year period, Countrywide reported total
18 net earnings of approximately \$6.7 billion. Part of Countrywide's business
19 strategy was to target local Hispanic and African-American markets in order to
20 expand its lending and ultimately gain market dominance in making residential
21 loans in those communities.
- 22 3. As a result of Countrywide's policies and practices, more than 200,000 Hispanic
23 and African-American borrowers paid Countrywide higher loan fees and costs for
24 their home mortgages than non-Hispanic White borrowers, not based on their
25 creditworthiness or other objective criteria related to borrower risk, but because of
26 their race or national origin.
- 27 4. Additionally, as a result of Countrywide's policies and practices, Hispanic and
28 African-American borrowers were placed into subprime loans when similarly-

1 qualified non-Hispanic White borrowers received prime loans. Between 2004 and
2 2007, more than 10,000 Hispanic and African-American wholesale borrowers
3 received subprime loans, with adverse terms and conditions such as high interest
4 rates, excessive fees, prepayment penalties, and unavoidable future payment hikes,
5 rather than prime loans from Countrywide, not based on their creditworthiness or
6 other objective criteria related to borrower risk, but because of their race or
7 national origin.

8 5. The victims of Countrywide's discrimination were located in more than 180
9 geographic markets across at least 41 states and the District of Columbia. For
10 example, the statistical analyses discussed below found high numbers of potential
11 victims in metropolitan markets throughout the country. The top twenty markets
12 with the highest number of victims are: Los Angeles; Riverside; Chicago;
13 Houston; Miami; Atlanta; New York; Washington, DC; Phoenix; San Diego; Las
14 Vegas; Fort Lauderdale; Orlando; Santa Ana; Dallas; Denver; Oxnard; Newark;
15 Long Island; and Detroit. More than two-thirds of the victims of Countrywide's
16 discrimination are Hispanic, and nearly one-third of all Countrywide's
17 discrimination victims were located in California.

18 6. Countrywide's home mortgage lending policies allowed its employees and
19 mortgage brokers both to set the loan prices charged to borrowers and to place
20 borrowers into loan products in ways that were not connected to a borrower's
21 creditworthiness or other objective criteria related to borrower risk.

22 Countrywide's policies created financial incentives for its employees and
23 mortgage brokers by sharing increased revenues with them.

24 7. Countrywide knew or had reason to know based on its own internal monitoring
25 and reporting that its policies of giving unguided discretion to its own loan officers
26 as well as to brokers was resulting in discrimination. Countrywide did not act to
27 adequately compensate borrowers who were victims of discrimination nor did it
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take effective action to change the discriminatory policies or practices to eliminate the discrimination.

8. The higher borrowing costs Countrywide charged to hundreds of thousands of Hispanic and African-American families – whether paid as higher up-front fees, higher interest rates, prepayment penalties, or otherwise – put increased economic burdens on those families. For the Hispanic and African-American families Countrywide placed in subprime loans when those same families could have received prime loans, the economic burdens and risks, including the increased risk of delinquency or foreclosure, were particularly high. A recent survey of large national lenders by the Office of the Comptroller of the Currency reported that as of June 30, 2011, 28.1% of subprime loans nationwide are seriously delinquent or in foreclosure compared to only 5.5% of prime loans. Similarly, as of the second quarter of 2011, Bank of America reported that of the residential loans it services, approximately 74% of which were originated by Countrywide, about 33% of its subprime loans were seriously delinquent or in foreclosure compared to about 10% of its prime loans.

9. In addition, Countrywide engaged in discrimination on the basis of marital status by encouraging married borrowers applying for credit in one spouse's name to have their non-applicant spouses give up all their rights and interests in the property securing the loan at the time the loans were originated.

10. The United States brings this lawsuit to hold Countrywide accountable for its serious violations of law and remedy the substantial and widespread harmful consequences of Countrywide's discriminatory lending policies and practices.

11. This Court has jurisdiction over this action pursuant to 28 U.S.C. § 1345, 42 U.S.C. § 3614, and 15 U.S.C. § 1691e(h). Venue is appropriate pursuant to 28 U.S.C. § 1391(b) and (c).

PARTIES

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12. During the period of time relevant to the events at issue in this Complaint through July 1, 2008, Defendant Countrywide Financial Corporation (“CFC”) was a Delaware-incorporated financial holding company or savings and loan holding company with its principal business office in Calabasas, California. CFC created, authorized, and/or ratified the lending-related policies and practices at issue in this Complaint that its divisions and subsidiaries implemented.
13. On July 1, 2008, Bank of America Corporation (“BAC”), a Delaware-incorporated financial holding company, acquired ownership of CFC, including all of its subsidiary business entities. Since that acquisition, CFC has remained a Delaware-incorporated company with its principal business office in Calabasas, California, as a direct, wholly-owned subsidiary of BAC.
14. Defendant Countrywide Home Loans, Inc. (“CHL”) is a New York-incorporated wholly-owned subsidiary of CFC with its principal business office in Calabasas, California. Prior to 2008, CHL funded the majority of CFC’s nationwide residential mortgage loan origination activity. For the loans it funded under the Countrywide name, CHL was the named lender on the promissory notes for those loans. CHL became a wholly-owned indirect subsidiary of BAC on or about July 1, 2008, as a result of BAC’s acquisition of CFC.
15. Countrywide Bank (“CWB”) was originally chartered as a national bank subject to supervision by the Office of the Comptroller of the Currency, and was a subsidiary of financial holding company CFC. CWB was headquartered in Alexandria, Virginia, until February, 2009. As a financial holding company, CFC, together with its subsidiary CHL, was supervised by the Board of Governors of the Federal Reserve System. On or about March 12, 2007, CWB changed its charter to that of a federal savings association, and CFC became a savings and loan holding company. Those changes caused CWB, CFC, and CHL to become subject to supervision by the Office of Thrift Supervision.

1 16. During 2006, CFC began the process of transitioning the funding of its residential
2 loan originations from CHL to CWB. For those loans funded through CWB under
3 the Countrywide name, CWB was the named lender on the promissory notes for
4 those loans. As of January 1, 2008, CWB funded substantially all nationwide
5 residential loan origination activity using the Countrywide name. For those loans
6 funded by either CHL or CWB, CFC used the same loan origination policies and
7 procedures that it had created, authorized, or ratified, and the same employees and
8 mortgage brokers. Throughout this Complaint, CFC, CWB, and CHL are referred
9 to collectively as "Countrywide."

10 17. Even after BAC's purchase of CFC on July 1, 2008, CWB continued its banking
11 and mortgage lending operations as a direct subsidiary of CFC, using the same
12 loan origination policies and procedures, until approximately November 7, 2008.
13 At that time, BAC engaged in a series of corporate transactions that ended CWB's
14 status as a subsidiary of CFC and made CWB a direct subsidiary of BAC.

15 18. On April 23, 2009, the Office of the Comptroller of the Currency approved
16 CWB's request to convert its charter back to that of a national bank and the
17 request by Bank of America, N.A. to then immediately acquire CWB by merger.
18 These transactions were executed on April 27, 2009, as a result of which CWB
19 ceased to exist. Bank of America, N.A. was the surviving institution resulting
20 from this merger. Thus, Bank of America, N.A. is the successor in interest to
21 CWB.

22 19. The Defendants in this action are, or were at all relevant times, subject to Federal
23 laws governing fair lending, including the FHA and the ECOA and the regulations
24 promulgated under each of those laws. The FHA prohibits financial institutions
25 from discriminating on the basis of, inter alia, race, color, or national origin in
26 their residential real estate-related lending transactions. The ECOA prohibits
27 financial institutions from discriminating on the basis of, inter alia, race, color,
28

1 national origin, or marital status with respect to any aspect of a credit transaction
2 in carrying out their lending activities.

3 20. The Defendants in this action are or were creditors within the meaning of the
4 ECOA, 15 U.S.C. § 1691a(e), and are or were businesses that engage in residential
5 real estate-related transactions within the meaning of the FHA, 42 U.S.C. § 3605.
6

7 **REFERRALS FROM BANK REGULATORY AGENCIES**

8 21. In 2006, Federal Reserve System Examiners initiated a fair lending review of
9 CHL's mortgage pricing practices. As a result of that review, the Federal Reserve
10 Board ("FRB") determined that it had "reason to believe that Countrywide Home
11 Loans engaged in a pattern or practice of discrimination based on race and
12 ethnicity in violation of Section 701(a) of the Equal Credit Opportunity Act and
13 the Fair Housing Act."

14 22. Following its determination described in Paragraph 21, and pursuant to 15 U.S.C.
15 § 1691e(g), the FRB referred the matter to the Department of Justice on March 5,
16 2007. Through a series of tolling agreements, Countrywide "agree[d] to a
17 suspension of the running of any applicable statute of limitations for any cause of
18 action that could be brought against Countrywide pursuant to that referral from the
19 Federal Reserve Board" from March 22, 2007, through December 22, 2011.

20 23. In early 2008, the Office of Thrift Supervision ("OTS") conducted an examination
21 of the operations of Countrywide, including its compliance with applicable fair
22 lending laws and regulations. As a result of that examination, the OTS determined
23 that it had "a 'reason to believe' that Countrywide has displayed a 'pattern or
24 practice' of discriminating against minority loan applicants in the pricing of home
25 loans and against married couples concerning the terms and condition of home
26 loans."

27 24. Following its determination described in Paragraph 23, and pursuant to 15 U.S.C.
28 § 1691e(g), the OTS referred the matter to the Department of Justice on June 27,

1 2008. Through a series of tolling agreements, Countrywide "agree[d] to a
2 suspension of the running of any applicable statute of limitations under the ECOA
3 for any cause of action that could be brought against Countrywide pursuant to that
4 referral from the Office of Thrift Supervision" from July 1, 2009, through
5 December 22, 2011.

6 25. Based on the Federal Reserve and OTS referrals, the Department of Justice has
7 engaged since 2007 in an investigation of Countrywide's lending policies,
8 practices, and procedures, including reviewing internal company documents and
9 non-public loan-level data on more than 2.5 million Countrywide loans originated
10 between 2004 and 2008.

11 12 FACTUAL ALLEGATIONS

13 26. Between January 2004 and December 2008, Countrywide originated residential
14 loans nationwide through both a retail channel and a wholesale channel.

15 27. Between 2004 and 2008, Countrywide's retail and wholesale divisions operated in
16 virtually all geographical markets in the United States, including several hundred
17 metropolitan areas ("MSAs") as well as the less-populated areas of each state
18 outside of MSAs.

19 28. Between at least January 2004 and August 2007, Countrywide originated virtually
20 every type of loan product that was available in the residential lending market,
21 several hundred products in all. These products included: (a) traditional prime
22 loans; (b) subprime loans, typically designed for borrowers with credit scores or
23 other credit characteristics deemed too weak to qualify for prime loans; and (c)
24 "Alt-A" loans, those with application requirements or payment terms less
25 restrictive than traditional prime loan terms or requirements, such as interest-only
26 or negative amortization terms, reduced documentation requirements, or balloon
27 payments. Subsequent to origination, Countrywide sold or securitized for sale the
28 bulk of the loans it originated in the secondary market, either to government-

1 sponsored entities Fannie Mae and Freddie Mac or to private investors. Changes
2 in the loan securitization market in 2007 caused Countrywide to focus almost
3 exclusively on prime loans after August 2007 and continuing into 2008. For the
4 purposes of this Complaint, the term "subprime loans" includes any residential
5 loan product that Countrywide originated and internally designated as subprime by
6 including the label "B/C" in the product name. For the purposes of this
7 Complaint, the term "non-subprime loans" includes any residential loan product
8 that Countrywide originated and did not internally designate as subprime. For the
9 purposes of this Complaint, the term "prime loans" includes any "non-subprime
10 loans" that Countrywide originated that (a) required each monthly payment to
11 include interest and a fully amortizing amount of principal and (b) did not
12 categorically allow for reduced documentation of borrowers' income and assets in
13 the underwriting process.

14 **Retail Lending Pricing**

15 29. Between 2004 and 2008, Countrywide charged more than 100,000 Hispanic and
16 African-American borrowers higher fees and costs than non-Hispanic White retail
17 borrowers not based on their creditworthiness or other objective criteria related to
18 borrower risk, but because of their race or national origin. It was Countrywide's
19 business practice to allow its employees who originated loans through its retail
20 channel to vary a loan's interest rate and other fees from the price initially set
21 based on a borrower's objective credit-related factors. This subjective and
22 unguided pricing discretion resulted in Hispanic and African-American borrowers
23 paying more not based on borrower risk than non-Hispanic White borrowers both
24 on a nationwide basis and in dozens of geographic markets across the country
25 where Countrywide originated a large volume of loans. As a result of
26 Countrywide's discriminatory retail pricing practices, an Hispanic or African-
27 American borrower paid, on average, hundreds of dollars more for a Countrywide
28 loan.

1 30. Countrywide's retail pricing monitoring efforts, while inadequate to remedy
2 discriminatory practices against African-American borrowers through 2007 and
3 against Hispanics through 2008, were sufficient to put it on notice of widespread
4 pricing disparities based on race and national origin. Even when Countrywide had
5 reason to know there were disparities, however, Countrywide did not act to
6 determine the full scope of these retail pricing disparities, nor did it take prompt
7 and effective action to eliminate those disparities. Between at least January 2004
8 and December 2008, Countrywide had a policy or practice of periodically
9 monitoring the pricing of retail home mortgage loans for disparities based on race
10 or national origin at both the branch office and geographic market level. All of
11 Countrywide's monitoring for disparities occurred subsequent to the loan
12 origination, and Countrywide did not reimburse any retail borrowers who were
13 found to have been charged higher loan prices until 2007, when it was required by
14 its regulator to provide some restitution payments. Even then, Countrywide made
15 only a small number of restitution payments.

16 31. Countrywide's retail channel consisted of two primary divisions. The larger, the
17 Consumer Markets Division ("CMD"), originated Countrywide's non-subprime
18 residential loan products. From 2004 through 2007, CMD had branches in 48
19 states and the District of Columbia, with the number of branches ranging between
20 577 and 773, along with 4 to 5 call centers. These CMD branches and call centers
21 originated loans to borrowers from across the United States. Countrywide
22 employed retail loan officers and other employees at each CMD branch and call
23 center to solicit applications for and originate residential loans to individual loan
24 applicants.

25 32. Beginning prior to January 2004 and continuing at least until December 2008,
26 Countrywide utilized a two-tier decision-making process to set the interest rates
27 and other terms and conditions of retail loans it originated. The first step involved
28 setting the credit risk-based prices on a daily basis for Countrywide's various

1 home mortgage loan products, including interest rates, loan origination fees, and
2 discount points. In this step, Countrywide accounted for numerous objective
3 credit-related characteristics of applicants by setting a variety of prices for each of
4 the different loan products that reflected its assessment of individual applicant
5 creditworthiness, as well as the current market rate of interest and the price it
6 could obtain from the sale of such a loan to investors. These prices, referred to as
7 par or base prices, were communicated through rate sheets, which were available
8 electronically to its retail mortgage loan officers and other retail lending
9 employees. Individual loan applicants did not have access to these rate sheets.

10 33. As the second step in determining the final price it would charge an applicant for a
11 loan, Countrywide allowed its retail mortgage loan officers, and other employees
12 who participated in the loan origination process, to increase the loan price charged
13 to borrowers over the rate sheet prices set by Countrywide, up to certain caps; this
14 pricing increase was labeled an overage. Countrywide also allowed these same
15 employees to decrease the loan price charged to borrowers below the stated rate
16 sheet prices; this pricing decrease was labeled a shortage. Countrywide further
17 allowed those employees to alter the standard fees it charged in connection with
18 processing a loan application and the standard allocation of closing costs between
19 Countrywide and the borrower. Employees made these pricing adjustments in a
20 subjective manner, unrelated to factors associated with an individual applicant's
21 credit risk. Countrywide provided no written guidance to its retail loan officers or
22 other employees about the criteria they should consider in adjusting risk-based
23 prices during the time period at issue. It did not establish an operational system
24 for the documentation and supervisory review of their adjustments prior to loan
25 origination.

26 34. During the time period at issue, Countrywide loan officer compensation was
27 affected by the loan officers' decisions with respect to pricing overages and
28 shortages, as well as other factors, such as volume of loans originated. Loan

1 officers could obtain increased compensation for overages and could have their
2 total compensation potentially decreased for shortages. Countrywide's
3 compensation policy thus provided an incentive for its loan officers in making
4 pricing adjustments to maximize overages and, when offering shortages, to
5 minimize their amount.

6 35. Countrywide regularly calculated a Net Pricing Exception ("NPE") for each retail
7 loan it funded, subsequent to origination. The NPE approximates the amount,
8 positive or negative, by which the total cost of a loan to a borrower differs from
9 the total cost of that loan had it closed at the rate sheet price, with the borrower's
10 payment of standard fees and with the standard allocation of closing costs between
11 the borrower and Countrywide. A positive NPE was an overage, and a negative
12 NPE was a shortage. Charging overages raised the total cost of loans to borrowers
13 above what they would have paid if the loans had closed based on the rate sheet
14 risk-based price and with the payment of standard fees and the standard allocation
15 of closing costs. Charging shortages lowered the total cost of loans to borrowers
16 below what they would have paid if the loans had closed based on the rate sheet
17 risk-based price and with payment of standard fees and the standard allocation of
18 closing costs. Closing a loan with a shortage did not mean that Countrywide or
19 the loan officer lost money on the transaction, only that they earned less profit
20 than they would have absent the shortage.

21 36. During the time period at issue, Countrywide established par prices for its loan
22 products that were often above competitors' prices for those loan products for
23 borrowers with specified credit qualifications. The majority of Countrywide's
24 retail borrowers received shortages between 2004 and 2008; as a result, when
25 calculated for all borrowers, the average NPE charged each year during that period
26 was negative. By regularly setting par prices above competitors' prices,
27 Countrywide further encouraged the exercise of subjective pricing adjustments by
28 its loan officers and other employees.

1 37. For each residential loan that Countrywide retail mortgage loan officers
2 originated, information about each borrower's race and national origin and the
3 amount of overage or shortage paid was available to, and was known by,
4 Countrywide. Countrywide was required to collect, maintain, and report data with
5 respect to certain loan terms and borrower information for residential loans,
6 including the race and national origin of each retail home loan borrower, pursuant
7 to the Home Mortgage Disclosure Act (HMDA), 12 U.S.C. § 2803.

8 38. Statistical analyses of data kept by Countrywide on retail loans originated by
9 Countrywide's CMD between January 2004 and December 2008 demonstrate
10 statistically significant¹ discriminatory pricing disparities in retail loans based on
11 both race (African-American) and national origin (Hispanic). These disparities
12 existed both at the national level and in numerous geographic markets across the
13 country.

14 39. Measured on a nationwide basis by NPE, in each year between 2004 and 2008,
15 Countrywide charged Hispanic borrowers whom Countrywide determined had the
16 credit characteristics to qualify for a home mortgage loan more in pricing
17 adjustments not based on borrower risk for retail CMD loans than non-Hispanic
18 White borrowers. The annual NPE disparities ranged between approximately 15
19 and 28 basis points, and they are statistically significant.² During this period,
20 Countrywide's CMD originated more than 210,000 retail loans to Hispanic
21 borrowers.

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23
24 ¹ Statistical significance is a measure of probability that an observed outcome would
25 not have occurred by chance. As used in this Complaint, an outcome is statistically
26 significant if the probability that it could have occurred by chance is less than 5%.

27 ² A basis point is a percentage of the total amount of a loan, with one hundred basis
28 points equaling one percent of the loan amount.

1 40 Measured on a nationwide basis by NPE, in each year between 2004 and 2007,
2 Countrywide charged African-American borrowers whom Countrywide
3 determined had the credit characteristics to qualify for a home mortgage loan more
4 in pricing adjustments not based on borrower risk for retail CMD loans than non-
5 Hispanic White borrowers. The annual NPE disparities ranged between
6 approximately 13 and 24 basis points, and they are statistically significant. During
7 this period, Countrywide's CMD originated more than 90,000 retail loans to
8 African-American borrowers.

9 41. In approximately 54% of its high loan-volume markets in 2004 (79 of 147),
10 defined for purposes of this paragraph as those MSAs and non-MSA areas in each
11 state where CMD made more than 300 total loans and 30 or more loans to
12 Hispanic borrowers in a given year, Countrywide charged Hispanic borrowers
13 more in pricing adjustments not based on borrower risk for retail CMD loans, as
14 measured by NPE, than non-Hispanic White borrowers by a statistically
15 significant amount. In 2005, approximately 56% of such markets (81 of 145); in
16 2006, 50% of such markets (70 of 140); in 2007, 40% of such markets (60 of 150);
17 and in 2008, approximately 33% of such markets (41 of 126) showed statistically
18 significant NPE disparities disfavoring Hispanic retail borrowers. The disparities
19 in pricing adjustments not based on borrower risk resulted in Hispanic borrowers
20 in these markets paying between approximately 6 and 107 basis points more than
21 non-Hispanic White borrowers for retail CMD loans in a given year. Between
22 2004 and 2008, the number of these markets in which Countrywide charged non-
23 Hispanic White borrowers statistically significantly higher NPEs for retail CMD
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1 loans than Hispanic borrowers in a given year ranged only between 1 and 3, or 1%
2 to 2% of the high loan-volume markets.³

3 42. In approximately 61% of its high loan-volume markets in 2004 (78 of 128),
4 defined for purposes of this paragraph as those MSAs and non-MSA areas in each
5 state where CMD made more than 300 total loans and 30 or more loans to
6 African-American borrowers in a given year, Countrywide charged African-
7 American borrowers more in pricing adjustments not based on borrower risk for
8 retail CMD loans, as measured by NPE, than non-Hispanic White borrowers by a
9 statistically significant amount. In 2005, approximately 65% of such markets
10 (74 of 114); in 2006, approximately 60% of such markets (68 of 114); and in
11 2007, approximately 32% of such markets (42 of 133) showed statistically
12 significant NPE disparities disfavoring African-American retail borrowers. The
13 disparities in pricing adjustments not based on borrower risk resulted in African-
14 American borrowers in these markets paying between approximately 8 and 71
15 basis points more than non-Hispanic White borrowers for retail CMD loans in a
16 given year. In all four years, there were no high loan-volume markets in which
17 Countrywide charged non-Hispanic White borrowers statistically significantly
18 higher NPEs for retail CMD loans than African-American borrowers in a given
19 year.

20 43. These NPE disparities mean, for example, that Countrywide in 2007 charged a
21 retail CMD customer in Chicago borrowing \$200,000 an average of about \$795
22 more in pricing adjustments not based on borrower risk if he were Hispanic, and
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25 ³ The inclusion throughout this Complaint of statistical analyses for high-volume
26 markets is intended only to provide examples of Countrywide's violation of lending
27 discrimination laws. The United States' allegations that Countrywide violated lending
28 discrimination laws are not limited to these high-volume markets.

1 an average of about \$460 more if he were African-American, than the average
2 amount charged to a non-Hispanic White borrower. In 2007, Countrywide
3 charged Hispanic and African-American retail CMD customers in Los Angeles
4 borrowing \$200,000 approximately \$545 and \$415, respectively, higher than the
5 average amount Countrywide charged in pricing adjustments not based on
6 borrower risk to a non-Hispanic White borrower.

7 44. In setting the terms and conditions for its retail loans, including interest rates,
8 Countrywide accounted for individual borrowers' differences in credit risk
9 characteristics by setting the prices shown on its rate sheets for each loan product
10 that include its assessment of applicant creditworthiness as explained in Paragraph
11 32. Countrywide's loan officers' deviations from the rate sheet prices, as
12 measured by NPE, were separate from and not controlled by the credit risk
13 adjustments already reflected in the rate sheet prices. Accordingly, the race and
14 national origin NPE disparities described in Paragraphs 39-42 are not adjusted for
15 borrowers' credit risk characteristics.

16 45. No Countrywide policy directed its retail lending employees to consider a
17 borrower's credit risk characteristics for a second time, after they had already been
18 considered in setting the par price, in determining a pricing overage or shortage on
19 a loan. Nevertheless, statistical regression analyses of the Countrywide NPEs that
20 control for credit risk factors such as credit score, loan amount, loan-to-value ratio,
21 debt-to-income ratio, and others, demonstrate a similar pattern of race and national
22 origin pricing disparities, with the magnitude only somewhat diminished from the
23 disparities described in Paragraphs 39-42. Thus, accounting for borrower credit
24 risk factors a second time does not explain the race and national origin disparities,
25 even if those factors were relevant to the subjective pricing adjustments measured
26 by NPE.

27 46. The statistically significant race and national origin-based disparities in NPEs
28 described in Paragraphs 39-42 for Hispanic and African-American borrowers who

1 Countrywide determined had the credit characteristics to qualify for a home
2 mortgage loan resulted from the implementation and interaction of Countrywide's
3 policies and practices that: (a) routinely allowed or encouraged the use of
4 subjective and unguided pricing adjustments not based on borrower risk by its own
5 employees in setting pricing overages and shortages after par rates had been
6 established by reference to credit risk and loan characteristics and then including
7 those overages and shortages in the terms and conditions of loans Countrywide
8 originated; (b) did not require its employees to justify or document the reasons for
9 pricing adjustments not based on borrower risk; (c) failed to adequately monitor
10 for and fully remedy the effects of racial and national origin disparities in those
11 pricing adjustments; and (d) linked loan officer compensation in part to the
12 charging of overages and shortages. NPE specifically measures the pricing
13 variation caused by the subjective and unguided pricing adjustments not based on
14 borrower risk. Countrywide continued to use this non-risk-based component of its
15 overall retail loan pricing policy, to inadequately document and review the
16 implementation of that pricing component, and to link loan officer compensation
17 to overages and shortages through at least the end of 2008.

18 47. Countrywide's policies and practices identified in Paragraph 46 were not justified
19 by business necessity or legitimate business interests. There were less
20 discriminatory alternatives available to Countrywide than these policies or
21 practices.

22 48. Countrywide had knowledge that the unguided and subjective discretion it granted
23 to loan officers and other CMD employees in its retail loan pricing policies and
24 practices was being exercised in a manner that discriminated against Hispanic and
25 African-American borrowers, but continued to implement its policies and practices
26 with that knowledge. Countrywide did not take effective action to change the
27 pricing adjustment policies and practices to eliminate fully their discriminatory
28 impact, nor did it change its compensation policy to discourage the charging of

1 overages or shortages. It did not act to identify or compensate any individual
2 borrowers who were victims of its discriminatory retail loan pricing policies and
3 practices until it was required to do so by its regulator in 2007, and then it only
4 identified or compensated a small portion of the victims.

5 **Wholesale Lending Mortgage Broker Fees**

6 49. Between 2004 and 2008, Countrywide charged more than 100,000 Hispanic and
7 African-American wholesale borrowers higher fees and costs than non-Hispanic
8 White wholesale borrowers not based on their creditworthiness or other objective
9 criteria related to borrower risk, but because of their race or national origin. It was
10 Countrywide's business practice to allow its mortgage brokers who generated loan
11 applications through its wholesale channel to vary a loan's interest rate and other
12 fees from the price set based on a borrower's objective credit-related factors. This
13 subjective and unguided pricing discretion resulted in Hispanic and African-
14 American borrowers paying more not based on borrower risk than non-Hispanic
15 White borrowers both on a nationwide basis and in dozens of geographic markets
16 across the country where Countrywide originated a large volume of loans. As a
17 result of Countrywide's discriminatory practices, an Hispanic or African-
18 American borrower paid, on average, hundreds of dollars more for a Countrywide
19 loan.

20 50. Countrywide's wholesale pricing monitoring efforts, while inadequate to remedy
21 discriminatory practices against Hispanic and African-American borrowers
22 through 2008, were sufficient to put it on notice of widespread pricing disparities
23 based on race and national origin. Even when Countrywide had reason to know
24 there were disparities, however, Countrywide did not act to determine the full
25 scope of these wholesale pricing disparities, nor did it take prompt and effective
26 action to eliminate those disparities. Between at least January 2004 and December
27 2008, Countrywide had a policy or practice of periodically monitoring in a limited
28 manner the pricing of wholesale home mortgage loans for discrimination based on

1 race or national origin at the geographic market level and for some individual
2 brokers. However, Countrywide's monitoring for racial and national origin
3 disparities in its wholesale loans was inadequate. For example, the monitoring
4 only occurred long after loan origination; at the individual broker level, it was
5 limited to those brokers with very large pricing disparities that operated only in
6 geographic markets that were first determined to have large pricing disparities;
7 and the monitoring ignored aggregate broker pricing disparities. In addition, when
8 Countrywide found wholesale borrowers who had been discriminatorily charged
9 higher loan prices, Countrywide did not reimburse any of those borrowers for its
10 discriminatory acts until 2008, when it was required by its regulator to provide
11 some restitution payments. Even then, Countrywide made only a small number of
12 restitution payments.

13 51. Prior to January 2004 and continuing at least until December 2008, Countrywide
14 originated and funded residential loans of all types, including both subprime and
15 non-subprime loans, through its Wholesale Lending Division ("WLD").

16 Applications for these loans were brought to Countrywide during those years by
17 mortgage brokers throughout the United States who had entered into contracts
18 with Countrywide for the purpose of bringing loan applications to it for origination
19 and funding.

20 52. Countrywide's relationship with the mortgage brokers who brought loans to it was
21 governed throughout the time period at issue by its standard Wholesale Broker
22 Agreement ("WBA"). The WBA, while revised from time to time, consistently
23 contained extensive provisions (a) mandating that a broker act in compliance with
24 all Countrywide policies, (b) requiring submission to Countrywide of the full
25 details of all compensation a broker received for each Countrywide loan, (c)
26 specifying that the decision whether to fund a loan application was Countrywide's
27 alone, and (d) permitting Countrywide to obtain any information with respect to a
28 broker's business operations.

- 1 53. Countrywide was directly and extensively involved in setting the complete, final
2 terms and conditions of wholesale loan applications generated by mortgage
3 brokers that Countrywide approved and originated. Countrywide employed
4 wholesale account executives who worked with mortgage brokers in submitting
5 loan applications to Countrywide, and it employed underwriters to determine
6 whether and on what terms to approve and fund wholesale loan applications. At
7 the time of originating each loan, Countrywide was fully informed of those terms
8 and conditions, including the fees it passed along to brokers, and it incorporated
9 those terms and conditions into the wholesale loans it originated.
- 10 54. Prior to January 2004 and until December 2008, Countrywide set terms and
11 conditions, including interest rates, on a daily basis for its various home mortgage
12 loan products available through its wholesale loan channel. Countrywide
13 accounted for numerous applicant credit risk characteristics by setting a range of
14 prices for each of the different loan products it offered that reflected applicant
15 creditworthiness. It communicated these loan product prices to its brokers through
16 rate sheets updated daily. Countrywide gave brokers who signed its standard
17 WBA access to a non-public website where they could obtain the applicable terms
18 and conditions for its various loan products, including rate sheets. Mortgage loan
19 brokers who were part of Countrywide's network used these rate sheets to assist
20 them in determining the interest rate, points, and fees they would include on
21 completed individual residential loan applications they submitted to Countrywide
22 for approval, origination, and funding. Individual loan applicants did not have
23 access to these rate sheets.
- 24 55. Under its WBA, Countrywide authorized brokers to inform prospective borrowers
25 of the terms and conditions under which a Countrywide residential loan product
26 was available. Countrywide did not require the mortgage brokers to inform a
27 prospective borrower of all available loan products for which he or she qualified,
28 of the lowest interest rates and fees for a specific loan product, or of specific loan

1 products best designed to serve the interests expressed by the applicant. The
2 brokers were also responsible for preparing each loan application and supporting
3 documentation on form documents provided by Countrywide, in accordance with
4 Countrywide's policies and procedures in effect at the time.

5 56. Upon receipt of a completed loan application from a broker, Countrywide
6 evaluated the proposed loan using Countrywide's underwriting guidelines and
7 determined whether to originate and fund the loan. The WBA provided that
8 "Countrywide shall have no obligation to fund any Loan submitted to it by Broker
9 and may reject any Loan that, in Countrywide's sole discretion, does not meet the
10 applicable underwriting guidelines." In the event that Countrywide rejected a loan
11 application or proposed a counteroffer, the WBA provided that Countrywide
12 would prepare the notice of adverse action that ECOA requires the creditor to
13 prepare. The WBA also provided for each loan approved by Countrywide for
14 funding to be closed in the name of Countrywide, in accordance with
15 Countrywide's written closing instructions, and on closing documents prepared by
16 Countrywide.

17 57. Between 2004 and 2008, Countrywide operated between 39 and 52 WLD branch
18 offices and several regional centers, and employed wholesale account executives
19 to work with mortgage brokers in originating loans, which included assisting the
20 brokers in setting the terms and conditions of loan applications and approvals.

21 58. Mortgage brokers who supplied Countrywide with loan applications that
22 Countrywide funded were compensated in two ways. One was through a yield
23 spread premium ("YSP"), an amount paid by Countrywide to the brokers based on
24 the extent to which the interest rate charged on a loan exceeded the base, or par,
25 rate for that loan to a borrower with particular credit risk characteristics fixed by
26 Countrywide and listed on its rate sheets. The YSP is derived from the present
27 dollar value of the difference between the credit risk-determined par interest rate a
28 wholesale lender such as Countrywide would have accepted on a particular loan

1 and the interest rate a mortgage broker actually obtained for Countrywide.

2 Countrywide benefitted financially from the loans it made at interest rates above
3 the par rates set by its rate sheets. For those loans that it sold or securitized, higher
4 interest rates meant sales at prices higher than it otherwise would have obtained;
5 for loans it retained, higher interest rates meant more interest income over time for
6 it. The second way brokers were compensated was through direct fees.

7 Countrywide directed its closing agents to pay these direct fees to brokers out of
8 borrowers' funds at the loan closing. Taken together, these two forms of
9 compensation are referred to in this Complaint as "total broker fees."

10 59. During the time period at issue, Countrywide was fully informed of all broker fees
11 to be charged with respect to each individual residential loan application presented
12 to it. The WBA required the broker to inform an applicant, inter alia, of all fees
13 and charges included with the application, including YSP and direct fees. The
14 WBA further required the broker to submit an application package to Countrywide
15 that included, inter alia, a good-faith estimate of "all amounts Broker will charge
16 Applicant or earn in connection with the loan, including any applicable yield
17 spread premium." Countrywide then included those fees in the calculations it
18 made to prepare various closing documents, including the HUD-1 Form, an
19 itemized statement of receipts and expenditures in connection with a residential
20 loan closing, and the Truth in Lending Act Disclosure Statement. Countrywide
21 also included these fees in its instructions on how to distribute funds at closing.
22 Total broker fees raised the annual percentage rate ("APR") charged on a loan, and
23 could increase the note interest rate and the total amount borrowed.

24 60. Between at least January 2004 and December 2008, Countrywide's policies and
25 practices established a two-step process for the pricing of wholesale loans that it
26 originated similar to that used in its retail division, as described in Paragraph 32.
27 The first step was to establish a base or par rate for a particular type of loan for an
28 applicant with specified credit risk characteristics. In this step, Countrywide

1 accounted for numerous objective credit-related characteristics of applicants by
2 setting a variety of prices for each of the different loan products that reflected its
3 assessment of individual applicant creditworthiness, as well as the current market
4 rate of interest and the price it could obtain for the sale of such a loan from
5 investors. These prices were communicated through the rate sheets described in
6 Paragraph 54.

7 61. Countrywide's second step of pricing wholesale loans permitted mortgage brokers
8 to exercise subjective, unguided discretion in setting the amount of total broker
9 fees charged to individual borrowers, unrelated to an applicant's credit risk
10 characteristics.

11 62. Countrywide had written policies placing a ceiling on total broker fees that
12 changed several times during the 2004-2008 time period. For most of 2004,
13 Countrywide capped total broker compensation for prime loans at 5% of the loan
14 amount or \$3000 and for subprime loans at 6% of the loan amount or \$3500. In
15 December 2004, Countrywide eliminated the dollar limitations and, through July
16 2007, followed a policy that instead capped total broker fees at 5% of the total
17 loan amount for prime loans and at 6% of the loan amount for what it described as
18 core subprime loans. On a \$200,000 loan, for example, these percentage caps
19 allowed brokers to receive up to \$10,000 in total broker fees for a prime loan, and
20 \$12,000 in total fees for a subprime loan. Other than these caps, Countrywide did
21 not establish any objective criteria, or provide guidelines, instructions, or
22 procedures to be followed by brokers (a) in setting the amount of direct fees they
23 should charge or (b) in determining to charge an interest rate for a loan above that
24 set by its rate sheet, which in turn determined the amount of YSP Countrywide
25 would pay the broker. Mortgage brokers exercised this fee pricing discretion
26 Countrywide gave them, untethered to any objective credit characteristics, on
27 every loan they brought to Countrywide for origination and funding. Countrywide
28 affirmed or ratified these discretionary fee pricing decisions for all the brokered

1 loans it originated and funded. Each year during this time period when
2 Countrywide had in place higher fee caps for subprime than prime loans,
3 Countrywide's mortgage brokers charged higher average total fees for subprime
4 loan applications than for non-subprime loan applications, measured on a
5 nationwide basis.

6 63. For each residential loan application obtained by mortgage brokers and
7 subsequently funded by Countrywide, information about each borrower's race and
8 national origin and the amount and types of broker fees paid was available to, and
9 was known by, Countrywide. Countrywide was required to collect, maintain, and
10 report data with respect to certain loan terms and borrower information for
11 residential loans, including the race and national origin of each wholesale
12 residential loan borrower, pursuant to HMDA, 12 U.S.C. § 2803.

13 64. Statistical analyses of data kept by Countrywide on wholesale loans originated by
14 Countrywide between January 2004 and December 2008 demonstrate statistically
15 significant discriminatory pricing disparities in both subprime and non-subprime
16 wholesale loans based on both race (African-American) and national origin
17 (Hispanic). These disparities existed both at the national level and in numerous
18 geographic markets across the country.

19 65. Measured on a nationwide basis in each year between 2004 and 2008,
20 Countrywide charged Hispanic borrowers whom Countrywide determined had the
21 credit characteristics to qualify for a home mortgage loan more in total broker fees
22 for non-subprime wholesale loans than non-Hispanic White borrowers. The
23 annual total broker fee disparities ranged between approximately 31 and 47 basis
24 points, and they are statistically significant. During this period, Countrywide
25 originated more than 160,000 non-subprime wholesale loans to Hispanic
26 borrowers.

27 66. Measured on a nationwide basis in each year between 2004 and 2008,
28 Countrywide charged African-American borrowers whom Countrywide

1 determined had the credit characteristics to qualify for a home mortgage loan more
2 in total broker fees for non-subprime wholesale loans than non-Hispanic White
3 borrowers. The annual total broker fee disparities ranged between approximately
4 59 and 67 basis points, and they are statistically significant. During this period,
5 Countrywide originated more than 65,000 non-subprime wholesale loans to
6 African-American borrowers.

7 67. Measured on a nationwide basis in each year between 2004 and 2007,
8 Countrywide charged Hispanic borrowers whom Countrywide determined had the
9 credit characteristics to qualify for a home mortgage loan more in total broker fees
10 for subprime wholesale loans than non-Hispanic White borrowers. The annual
11 total broker fee disparities ranged between approximately 12 and 19 basis points,
12 and they are statistically significant.⁴ During this period, Countrywide originated
13 more than 55,000 subprime wholesale loans to Hispanic borrowers.

14 68. Measured on a nationwide basis in each year between 2004 and 2007,
15 Countrywide charged African-American borrowers whom Countrywide
16 determined had the credit characteristics to qualify for a home mortgage loan more
17 in total broker fees for subprime wholesale loans than non-Hispanic White
18 borrowers. The annual total broker fee disparities ranged between approximately
19 36 and 49 basis points, and they are statistically significant. During this period,
20 Countrywide originated more than 35,000 subprime wholesale loans to African-
21 American borrowers.

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25 ⁴ Due to the major changes in the housing market that began in the latter part of
26 2007, Countrywide made too few subprime wholesale loans in 2008 to permit statistical
27 analysis of 2008 wholesale broker fees similar to that described in Paragraphs 67-68 for
28 2004-2007.

1 69. In approximately 76% of its high non-subprime loan-volume markets in 2004 (81
2 of 106), defined for purposes of this paragraph as those MSAs and non-MSA areas
3 in each state where Countrywide made more than 300 total non-subprime
4 wholesale loans and 30 or more such loans to Hispanic borrowers in a given year,
5 Countrywide charged Hispanic borrowers more in total broker fees not based on
6 borrower risk for wholesale non-subprime loans than non-Hispanic White
7 borrowers by a statistically significant amount. In 2005, approximately 83% of
8 such markets (94 of 113); in 2006, approximately 77% of such markets (91 of
9 118); in 2007, approximately 82% of such markets (87 of 106); and in 2008,
10 approximately 97% of such markets (33 of 34) showed statistically significant
11 total broker fee disparities disfavoring Hispanic non-subprime wholesale
12 borrowers. The disparities in total broker fees not based on borrower risk resulted
13 in Hispanic borrowers in these markets paying between approximately 18 and 134
14 basis points more than non-Hispanic White borrowers for non-subprime wholesale
15 loans in a given year. In all five years, there were no high loan-volume markets in
16 which Countrywide charged non-Hispanic White borrowers statistically
17 significantly higher total broker fees for non-subprime wholesale loans than
18 Hispanic borrowers in a given year.

19 70. In approximately 91% of its high non-subprime loan-volume markets in 2004 (71
20 of 78), defined for purposes of this paragraph as those MSAs and non-MSA areas
21 in each state where Countrywide made more than 300 total non-subprime
22 wholesale loans and 30 or more such loans to African-American borrowers in a
23 given year, Countrywide charged African-American borrowers more in total
24 broker fees not based on borrower risk for wholesale non-subprime loans than
25 non-Hispanic White borrowers by a statistically significant amount. In 2005,
26 approximately 85% of such markets (74 of 87); in 2006, approximately 84% of
27 such markets (77 of 92); in 2007, approximately 87% of such markets (78 of 90);
28 and in 2008, 90% of such markets (36 of 40) showed statistically significant total

1 broker fee disparities disfavoring African-American non-subprime wholesale
2 borrowers. The disparities in total broker fees not based on borrower risk resulted
3 in African-American borrowers in these markets paying between approximately
4 21 and 147 basis points more than non-Hispanic White borrowers for non-
5 subprime wholesale loans in a given year. In all five years, there were no high
6 loan-volume markets in which Countrywide charged non-Hispanic White
7 borrowers statistically significantly higher total broker fees for non-subprime
8 wholesale loans than African-American borrowers in a given year.

9 71. In approximately 84% of its high subprime-loan-volume markets in 2004 (27 of
10 32), defined for purposes of this paragraph as those MSAs and non-MSA areas in
11 each state where Countrywide made more than 300 total subprime wholesale loans
12 and 30 or more such loans to Hispanic borrowers in a given year, Countrywide
13 charged Hispanic borrowers more in total broker fees not based on borrower risk
14 for wholesale subprime loans than non-Hispanic White borrowers by a statistically
15 significant amount. In 2005, approximately 61% of such markets (22 of 36); in
16 2006, approximately 49% of such markets (17 of 35); and in 2007, 50% of such
17 markets (7 of 14) showed statistically significant total broker fee disparities
18 disfavoring Hispanic subprime wholesale borrowers. The disparities in total
19 broker fees not based on borrower risk resulted in Hispanic borrowers in these
20 markets paying between approximately 14 and 107 basis points more than non-
21 Hispanic White borrowers for subprime wholesale loans in a given year. From
22 2004-2006, there were no high subprime-loan-volume markets in which
23 Countrywide charged non-Hispanic White borrowers statistically significantly
24 higher total broker fees for subprime wholesale loans than Hispanic borrowers in a
25 given year; in 2007, there was one such market.

26 72. In approximately 74% of its high subprime-loan-volume markets in 2004 (23 of
27 31), defined for purposes of this paragraph as those MSAs and non-MSA areas in
28 each state where Countrywide made more than 300 total subprime wholesale loans

1 and 30 or more such loans to African-American borrowers in a given year,
2 Countrywide charged African-American borrowers more in total broker fees not
3 based on borrower risk for wholesale subprime loans than non-Hispanic White
4 borrowers by a statistically significant amount. In 2005, approximately 74% of
5 such markets (28 of 38); in 2006, approximately 68% of such markets (23 of 34);
6 and in 2007, approximately 58% of such markets (11 of 19) showed statistically
7 significant total broker fee disparities disfavoring African-American subprime
8 wholesale borrowers. The disparities in total broker fees not based on borrower
9 risk resulted in African-American borrowers in these markets paying between
10 approximately 20 and 103 basis points more than non-Hispanic White borrowers
11 for subprime wholesale loans in a given year. In all four years, there were no high
12 subprime-loan-volume markets in which Countrywide charged non-Hispanic
13 White borrowers statistically significantly higher total broker fees for subprime
14 wholesale loans than African-American borrowers in a given year.

15 73. These disparities in total broker fees mean, for example, that Countrywide in 2007
16 charged a non-subprime wholesale customer in Los Angeles borrowing \$200,000
17 an average of about \$970 more in total broker fees not based on borrower risk if
18 she were Hispanic, and an average of about \$1,195 more if she were African-
19 American, than the average amount charged to a non-Hispanic White non-
20 subprime wholesale customer. Comparable average disparities in 2007 for
21 Hispanic and African-American non-subprime wholesale customers in Chicago
22 borrowing \$200,000 were approximately \$1,100 and \$1,235, respectively, higher
23 than the average amount Countrywide charged a non-Hispanic White non-
24 subprime wholesale customer borrowing \$200,000.

25 74. Similarly, in 2006, Countrywide charged a subprime wholesale customer in
26 Chicago borrowing \$200,000 an average of about \$590 more in total broker fees
27 not based on borrower risk if she were Hispanic, and an average of about \$740
28 more if she were African-American, than the average amount charged to a non-

1 Hispanic White subprime wholesale customer. Comparable average disparities in
2 2006 for Hispanic and African-American subprime wholesale customers in Los
3 Angles borrowing \$200,000 were approximately \$440 and \$560, respectively,
4 higher than the average amount Countrywide charged a non-Hispanic White
5 subprime wholesale customer borrowing \$200,000.

6 75. In setting the terms and conditions for its wholesale loans, including interest rates,
7 Countrywide accounted for individual borrowers' differences in credit risk
8 characteristics by setting the prices shown on its rate sheets for each loan product
9 that include its assessment of applicant creditworthiness, as explained in
10 Paragraph 60. Mortgage brokers' deviations from the rate sheet prices, as
11 measured by total broker fees, were separate from and not controlled by the credit
12 risk adjustments already reflected in the rate sheet prices. Countrywide reviewed
13 these total broker fees and then charged them to borrowers in the loans it
14 originated and funded. Accordingly, the race and national origin total broker fee
15 disparities described in Paragraphs 65-72 are not adjusted for borrowers' credit
16 risk characteristics.

17 76. No Countrywide policy directed its mortgage brokers, or the Countrywide
18 wholesale account executives who worked with them, to consider a borrower's
19 credit risk characteristics for a second time in deviating from the interest rate fixed
20 by its rate sheets for a specific loan product for a borrower with specified credit
21 qualifications or in assessing direct fees. Nevertheless, statistical regression
22 analyses of the Countrywide total broker fees that control for credit risk factors
23 such as credit score, loan amount, loan-to-value ratio, debt-to-income ratio, and
24 others, demonstrate a similar pattern of race and national origin pricing disparities,
25 with the magnitude only somewhat diminished from the disparities described in
26 Paragraphs 65-72. Thus, accounting for borrower credit risk factors a second time
27 does not explain the race and national origin disparities, even if those factors were
28 relevant to the total broker fees not based on borrower risk.

1 77. The statistically significant race and national origin-based disparities in total
2 broker fees described in Paragraphs 65-72 for Hispanics and African-Americans
3 who Countrywide determined had the credit characteristics to qualify for a home
4 mortgage loan resulted from the implementation and the interaction of
5 Countrywide's policies and practices that: (a) included pricing terms based on the
6 subjective and unguided discretion of brokers in setting total broker fees not based
7 on borrower risk in the terms and conditions of loans Countrywide originated after
8 par rates had been established by reference to credit risk characteristics; (b) did not
9 require mortgage brokers to justify or document the reasons for the amount of total
10 broker fees not based on borrower risk; (c) failed to adequately monitor for and
11 fully remedy the effects of racial and ethnic disparities in those broker fees; and
12 (d) created a financial incentive for brokers to charge interest rates above the par
13 rates Countrywide had set. Total broker fees specifically measures the pricing
14 variation caused by the subjective and unguided pricing adjustments not based on
15 borrower risk. Countrywide continued to use these discretionary wholesale broker
16 fee pricing policies, to inadequately document and review the implementation of
17 that pricing component, and to incentivize upward broker adjustments to the par
18 interest rate through the end of 2008.

19 78. Countrywide's policies and practices identified in Paragraph 77 were not justified
20 by business necessity or legitimate business interests. There were less
21 discriminatory alternatives available to Countrywide than these policies or
22 practices.

23 79. Countrywide had knowledge that the unguided and subjective discretion it granted
24 to mortgage brokers in its wholesale pricing policies and practices was being
25 exercised in a manner that discriminated against Hispanic and African-American
26 borrowers, but continued to implement its policies and practices with that
27 knowledge. For example, an internal January 2006 Countrywide fair lending
28 report stated that "WLD believes the current approach/policy is responsible" but

1 immediately afterward stated that "WLD is not confident that [its] remediation
2 activities will drive down disparity levels materially at the 'Top of House'"
3 (national level). It did not take effective action to change the broker fee policies
4 and practices to eliminate fully their discriminatory impact, nor did it substantially
5 alter its broker compensation policies and practices. Countrywide did not act to
6 identify or compensate any individual borrowers who were victims of its
7 discriminatory wholesale pricing policies and practices until it was required to do
8 so by its regulator in 2008, and it only identified or compensated a small number
9 of the victims.

10 **Wholesale Lending Product Placement**

- 11 80. Between 2004 and 2007, Countrywide placed more than 10,000 Hispanic and
12 African-American wholesale borrowers into subprime loans even though non-
13 Hispanic White wholesale borrowers who had similar credit qualifications were
14 placed into prime loans. As a result of being placed in a subprime loan, an
15 Hispanic or African-American borrower paid, on average, thousands of dollars
16 more for a Countrywide loan. It was Countrywide's business practice to allow its
17 mortgage brokers and employees to place a wholesale loan applicant in a subprime
18 loan even when the applicant qualified for a prime loan according to
19 Countrywide's underwriting practices. Countrywide also gave mortgage brokers
20 discretion to request exceptions to underwriting guidelines, and Countrywide's
21 employees had discretion to grant these exceptions. These policies and practices
22 resulted in the placement of Hispanic and African-American borrowers into
23 subprime loans, when similarly-situated non-Hispanic White borrowers were
24 placed into prime loans, both on a nationwide basis and in dozens of geographic
25 markets across the country where Countrywide originated a large volume of
26 wholesale loans.
- 27 81. Countrywide's wholesale product placement monitoring efforts, while inadequate
28 to remedy discriminatory practices against Hispanic and African-American

1 borrowers through 2007, were sufficient to put it on notice of widespread product
2 placement disparities based on race and national origin. Even when Countrywide
3 had reason to know there were disparities, however, Countrywide did not act to
4 determine the full scope of these wholesale product placement disparities, nor did
5 it take prompt and effective action to eliminate those disparities. Between at least
6 January 2004 and August 2007, Countrywide attempted to implement a system
7 that would "flag" subprime loan applicants eligible to be "uplifted" to a non-
8 subprime loan product. This system flagged thousands of Hispanic and African-
9 American loans. However, this pre-origination "uplift" system only required that
10 notification of potential uplift eligibility be given to brokers, and it neither
11 required the brokers to inform applicants of this fact nor required the brokers to
12 take any other specific action with respect to identified applicants. Moreover, this
13 "uplift" system did not accurately correspond to Countrywide's actual
14 underwriting practices for non-subprime loan products that treated published
15 underwriting guidelines as merely advisory and widely granted exceptions. As a
16 result, the system both failed to identify a large proportion of applicants who
17 received a subprime loan whose qualifications were similar to those of applicants
18 who received non-subprime loan products and resulted in few "flagged" applicants
19 receiving a non-subprime loan.

20 82. Between 2004 and 2007, Countrywide published underwriting guidelines that
21 purported to establish the objective criteria an applicant had to meet in order to
22 qualify for a particular type of loan product. These underwriting guidelines were
23 available to mortgage brokers who had entered into contracts with Countrywide to
24 enable them to select loan products for individual borrowers with differing credit-
25 related characteristics. They also could be used by the wholesale account
26 executives, underwriters, and others employed by Countrywide to determine
27 whether to originate the applications brought to it by mortgage brokers. These
28 underwriting guidelines were intended to be used to determine whether a loan

1 applicant qualified for a prime loan product, an Alt-A loan product, a subprime
2 loan product, or for no Countrywide loan product at all. A prime loan product has
3 loan terms and conditions, including prices, that generally are most favorable for a
4 borrower, an Alt-A loan product is less favorable, and a subprime loan product is
5 even less favorable and often included terms such as initial short-term teaser
6 interest rates that suddenly rise to produce substantially increased and potentially
7 unaffordable payments after two to three years, as well as substantial pre-payment
8 penalties.

9 83. Mortgage brokers had discretion to request that applications they submitted be
10 treated as exceptions to Countrywide's underwriting guidelines. Loan
11 underwriters or account executives employed by Countrywide, who determined
12 whether to originate the applications brought to it by mortgage brokers, had the
13 discretion to grant such exceptions. Between January 2004 and early 2007,
14 Countrywide substantially increased the number of exceptions it granted to its loan
15 underwriting guidelines. By early 2007, Countrywide originated as many as half
16 of certain loan products as exceptions to its underwriting policies. As a result,
17 Countrywide made tens of thousands of non-subprime loans to borrowers between
18 2004 and 2007 based on criteria other than strict adherence to its published
19 underwriting guidelines. Countrywide did not grant these exceptions to Hispanic
20 and African-American borrowers on a basis equal to that for non-Hispanic White
21 borrowers. Countrywide provided no guidance to mortgage brokers about the
22 factors to consider in asking for exceptions and provided only very general, broad
23 guidance to its own employees about how to exercise discretion when granting
24 exceptions. Individual loan applicants had no ability on their own to ask for an
25 exception directly from Countrywide's loan underwriting employees.

26 84. Between January 2004 and July 2007, Countrywide's cap on the amount of total
27 compensation that a residential mortgage broker could receive on an individual
28 loan varied, in part, based on whether the loan was a subprime product or a non-

1 subprime product. As described in Paragraph 62, although Countrywide changed
2 its broker compensation caps several times between December 2004 and July
3 2007, Countrywide's compensation policy allowed brokers to earn higher
4 maximum total compensation for submitting subprime loans to Countrywide for
5 origination than for non-subprime loans throughout this time period.

6 85. Between 2004 and 2007, mortgage brokers who submitted loan applications
7 funded by Countrywide received higher total broker fees for subprime loans than
8 for non-subprime loans. From 2005-2007, the average subprime loan had total
9 broker fees between approximately 26 and 53 basis points higher than the average
10 non-subprime loan, measured annually on a nationwide basis. Countrywide's
11 compensation policy and practice created a financial incentive for mortgage
12 brokers to submit subprime loans to Countrywide for origination rather than any
13 other type of residential loan product.

14 86. Statistical analyses of loan data kept by Countrywide on wholesale 30-year term
15 prime and subprime loans originated by Countrywide between January 2004 and
16 August 2007 demonstrate that on a nationwide basis Hispanics who qualified for a
17 Countrywide home mortgage loan and who obtained wholesale loans from
18 Countrywide had odds between approximately 2.6 and 3.5 times higher than
19 similarly-situated non-Hispanic White borrowers of receiving a subprime loan
20 instead of a prime loan, after accounting for objective credit qualifications. Those
21 odds ratios demonstrate a pattern of statistically significant differences between
22 Hispanic and non-Hispanic White borrowers with respect to their placement by
23 Countrywide in one of these two loan product categories even after controlling for
24 objective credit qualifications such as credit score, loan amount, debt-to-income
25 ratio, loan-to-value ratio, and others. These statistically significant disparities
26 existed both at the national level and in numerous geographic markets across the
27 country.

28

1 87. In approximately 59% of its high loan-volume markets in 2004 (24 of 41), defined
2 for purposes of this paragraph as those MSAs and non-MSA areas in each state
3 where during the year Countrywide made at least 300 total wholesale loans,
4 including at least 30 subprime loans to both non-Hispanic White and Hispanic
5 wholesale borrowers, Hispanic borrowers had odds of receiving subprime loans
6 that are statistically significantly higher than non-Hispanic White borrowers
7 (“statistically significant odds ratio disparities”). In 2005, approximately 54% (22
8 of 41) of such markets; in 2006 approximately 77% (33 of 43) of such markets;
9 and in 2007 approximately 58% (11 of 19) of such markets had statistically
10 significant odds ratio disparities disfavoring Hispanic borrowers. In individual
11 high-volume markets with statistically significant odds ratio disparities, the odds
12 of Hispanic borrowers receiving a subprime loan ranged from approximately 1.3
13 to 11.6 times higher than similarly-situated non-Hispanic White borrowers in a
14 given year. In only one such market, and for only one year from 2004-2007, was
15 there a statistically significant odds ratio disparity favoring Hispanic borrowers.

16 88. Statistical analyses of loan data kept by Countrywide on wholesale 30-year term
17 prime and subprime loans originated by Countrywide between January 2004 and
18 August 2007 demonstrate that on a nationwide basis African-Americans who
19 qualified for a Countrywide home mortgage loan and who obtained wholesale
20 loans from Countrywide had odds between approximately 2.1 and 2.7 times higher
21 than similarly-situated non-Hispanic White borrowers of receiving a subprime
22 loan instead of a prime loan after accounting for objective credit qualifications.
23 Those odds ratios demonstrate a pattern of statistically significant differences
24 between African-American and non-Hispanic White borrowers with respect to
25 their placement by Countrywide in one of these two loan product categories even
26 after controlling for objective credit qualifications such as credit score, loan
27 amount, debt-to-income ratio, loan-to-value ratio, and others. These statistically
28

1 significant disparities existed both at the national level and in numerous
2 geographic markets across the country.

3 89. In approximately 51% of its high loan-volume markets in 2004 (24 of 47), defined
4 for purposes of this paragraph as those MSAs and non-MSA areas in each state
5 where during the year Countrywide made at least 300 total wholesale loans,
6 including at least 30 subprime loans to both non-Hispanic White and African-
7 American wholesale borrowers, African-American borrowers had odds of
8 receiving subprime loans that are statistically significantly higher than non-
9 Hispanic White borrowers. In 2005, approximately 52% (26 of 50) of such
10 markets; in 2006, approximately 61% (28 of 46) of such markets; and in 2007
11 approximately 71% (20 of 28) of such markets had statistically significant odds
12 ratio disparities disfavoring African-American borrowers. In individual high-loan
13 volume markets with statistically significant odds ratio disparities, the odds of
14 African-American borrowers receiving a subprime loan ranged from
15 approximately 1.3 to 8.3 times higher than similarly-situated non-Hispanic White
16 borrowers in a given year. In only one such market, and for only one year from
17 2004-2007, was there a statistically significant odds ratio disparity favoring
18 African-American borrowers.

19 90. These odds ratio disparities mean, for example, that Countrywide in 2006 placed
20 more than 200 Hispanic and African-American wholesale borrowers in the
21 Chicago market into subprime loans when non-Hispanic White wholesale
22 borrowers in Chicago with similar credit risk characteristics received prime loans.
23 Each of these Hispanic and African-American borrowers would have paid
24 thousands of dollars in extra payments over the first four years of the loan's term
25 because they were placed into a subprime loan rather than a prime loan, based on
26 the average loan amount and the disparity between prime and subprime interest
27 rates for borrowers with similar credit risk characteristics in the Chicago market in
28 2006. Similarly, Countrywide in 2006 placed more than 400 Hispanic and

1 African-American wholesale borrowers in the Los Angeles market into subprime
2 loans when non-Hispanic White wholesale borrowers in Los Angeles with similar
3 credit risk characteristics received prime loans. Each of these Hispanic and
4 African-American borrowers would have paid thousands of dollars in extra
5 payments over the first four years of the loan's term because they were placed into
6 a subprime loan rather than a prime loan, based on the average loan amount and
7 the disparity between prime and subprime interest rates for borrowers with similar
8 credit risk characteristics in the Los Angeles market in 2006.

9 91. Analyses of loan data to determine the odds of borrowers receiving non-subprime
10 loans (as defined in Paragraph 28) as opposed to subprime loans demonstrate
11 similar disparities. Hispanic and African-American wholesale borrowers had
12 statistically significantly higher odds of receiving subprime loans from
13 Countrywide rather than non-subprime loans, as compared to similarly-situated
14 non-Hispanic White wholesale borrowers after taking into account objective credit
15 risk characteristics. These race- and national origin-based disparities persisted at
16 both the nationwide level and in numerous high loan-volume MSAs during the
17 same years, 2004-2007.

18 92. The disparate placement of both Hispanic and African-American wholesale
19 borrowers whom Countrywide determined had the credit characteristics to qualify
20 for a home mortgage loan into subprime loan products, when compared to
21 similarly-situated non-Hispanic White borrowers described in Paragraphs 86-89,
22 resulted from the implementation and interaction of Countrywide's policies and
23 practices that: (a) permitted mortgage brokers and Countrywide's own employees
24 to place an applicant in a subprime loan product even if the applicant could qualify
25 for a prime loan product; (b) did not require mortgage brokers or its employees to
26 justify or document the reasons for placing an applicant in a subprime loan
27 product even if the applicant could qualify for a prime loan product; (c) did not
28 require mortgage brokers to notify subprime loan applicants that they could

1 qualify for a prime loan product; (d) created a financial incentive for brokers to
2 place loan applicants in subprime loan products; (e) allowed brokers and
3 Countrywide loan officers and underwriters to request and to grant underwriting
4 exceptions in a subjective, unguided manner; and (f) failed to monitor these
5 discretionary practices to ensure that borrowers were being placed in loan products
6 on a nondiscriminatory basis. Countrywide continued to use these product
7 placement, compensation, and discretionary underwriting policies until it exited
8 the subprime lending business after August 2007.

9 93. Countrywide's policies or practices identified in Paragraph 92 were not justified
10 by business necessity or legitimate business interests. There were less
11 discriminatory alternatives available to Countrywide than these policies or
12 practices.

13 94. Countrywide had knowledge that its wholesale lending policies and practices
14 identified in Paragraph 92 encouraged the placement of applicants in subprime
15 rather than prime loan products and that its uplift system described in Paragraph
16 81 was ineffective, but continued to implement its policies and practices with that
17 knowledge. For example, an internal Countrywide July 2007 report to its fair
18 lending committee discussed "significant errors due to operational failures" in its
19 uplift system. Countrywide did not take effective action to change the
20 discriminatory policies or practices to eliminate their discriminatory impact. It did
21 not act to identify or compensate any individual borrowers who were victims of its
22 discriminatory product placement policies or practices.

23 **Marital Status – Spousal Signature Policy**

24 95. A married individual applying for credit has the choice of whether to apply solely
25 in his or her own name, rather than jointly with his or her spouse. In an
26 application for a loan secured by real property by a married individual who
27 decides to apply solely in his or her own name, the creditor will have a security
28 interest in the entire property as long as the non-applicant spouse signs the legal

1 document (such as a mortgage or a deed of trust, depending on the state) granting
2 the lender the security interest. The non-applicant spouse need not become
3 obligated to repay the loan from personal resources or to give up his or her
4 ownership interest in the property in order to give the creditor a security interest in
5 the entire property.

6 96. Between 2004 and 2008, when a married individual decided to apply for a loan
7 solely in his or her own name, Countrywide's spousal signature policies or
8 practices encouraged its employees and agents to have the non-applicant spouse
9 execute documents that transferred to the applicant spouse all rights and interests
10 the non-applicant spouse had in the property securing the loan. Countrywide
11 continued this spousal signature policy or practice at least through June 1, 2008.

12 97. During the time period at issue, numerous non-borrower spouses executed
13 quitclaim deeds or other similar documents transferring their legal rights and
14 interests in jointly-held property to their borrower spouses as a condition of
15 Countrywide originating a loan to those borrower spouses.

16 98. Section 701 of the ECOA, 15 U.S.C. § 1691(a), makes it "unlawful for any
17 creditor to discriminate against any applicant, with respect to any aspect of a credit
18 transaction – (1) on the basis of . . . marital status. . . ." Regulation B, adopted
19 pursuant to explicit congressional direction, 15 U.S.C. § 1691b, provides that the
20 term "applicant" includes guarantors, sureties, endorsers, and similar parties
21 whose participation in the credit transaction is required in order to complete it. 12
22 C.F.R. § 202.2(e). The policy or practice of having a non-borrower spouse
23 execute documents that transfer all legal rights and interests in jointly-held
24 property as a condition of originating a loan to the borrower spouse makes the
25 non-borrower spouse an applicant within the meaning of the ECOA, 15 U.S.C. §
26 1691a(b).

27 99. The Official Staff Commentary to Regulation B ("OSC") is an official staff
28 interpretation of Regulation B. The OSC states that "a creditor may require the

1 applicant's spouse to sign the instruments necessary to create a valid security
2 interest in the property" and nothing more if that "is sufficient to make the
3 property available to satisfy the debt in the event of default." 12 C.F.R. Supp I §
4 202.7 ¶7(d)(4)(2). The OSC further provides: "Generally, a signature to make the
5 secured property available will only be needed on a security agreement." Id.
6 Moreover, the OSC also states, in the context of unsecured credit: "A creditor may
7 not routinely require, however, that a joint owner sign an instrument (such as a
8 quitclaim deed) that would result in the forfeiture of the joint owner's interest in
9 the property." 12 C.F.R. Supp. I § 202.7 ¶7(d)(2)(1)(ii). That principle applies
10 equally to applications for secured credit.

11 100. A non-applicant spouse who executes a quitclaim deed or similar transfer
12 document as a result of Countrywide's policy and practices, unless on a voluntary
13 and fully-informed basis, risks substantial financial loss and uncertainty by
14 executing documents that transfer to the applicant spouse all rights and interests
15 the non-applicant spouse had in the property securing the loan.

16
17 **FAIR HOUSING ACT and EQUAL CREDIT OPPORTUNITY ACT**
18 **VIOLATIONS**

19 101. Countrywide's residential lending-related policies and practices and the policies
20 and practices it followed in residential credit transactions as alleged herein
21 constitute:

- 22 a. Discrimination on the basis of race and national origin in making available,
23 or in the terms or conditions of, residential real estate-related transactions,
24 in violation of the FHA, 42 U.S.C. § 3605(a) (Complaint ¶¶ 29-94);
25 b. Discrimination on the basis of race and national origin in the terms,
26 conditions, or privileges of sale of a dwelling, in violation of the FHA, 42
27 U.S.C. § 3604(b) (Complaint ¶¶ 29-94);
28

1 c. Discrimination against applicants with respect to credit transactions on the
2 -basis of race and national origin, in violation of ECOA, 15 U.S.C.

3 § 1691(a)(1) (Complaint ¶¶ 29-94); and

4 d. Discrimination against applicants with respect to credit transactions on the
5 basis of marital status, in violation of ECOA, 15 U.S.C. § 1691(a)(1), and
6 Regulation B, 12 C.F.R. §§ 202.4(a) and 202.6(b)(8) (Complaint ¶¶ 95-
7 100).

8 102. Countrywide's residential lending-related policies and practices as alleged herein
9 constitute:

10 a. A pattern or practice of resistance to the full enjoyment of rights granted by
11 the FHA, 42 U.S.C. §§ 3601-3619, and ECOA, 15 U.S.C. §§ 1691-1691f
12 (Complaint ¶¶ 29-100); and

13 b. A denial of rights granted by the FHA to groups of persons – both African-
14 Americans and Hispanics – that raises an issue of general public
15 importance (Complaint ¶¶ 29-94).

16 103. Between 2004 and 2008, more than 200,000 persons throughout the nation have
17 been victims of Countrywide's pattern or practice of discrimination and denial of
18 rights as alleged herein. In addition to higher direct economic costs, the victims of
19 discrimination suffered additional consequential economic damages resulting from
20 having an excessively costly loan, including possible prepayment penalties,
21 increased risk of credit problems, default, and foreclosure, and other damages,
22 including emotional distress. They are aggrieved persons as defined in the FHA,
23 42 U.S.C. § 3602(i), and aggrieved applicants as defined in the ECOA, 15 U.S.C.
24 § 1691e, and have suffered injury and damages as a result of Defendants' conduct.
25 Attachment A depicts the states where these aggrieved persons described in
26 Paragraphs 41-42, 69-72, 87, and 89 were located when the discrimination
27 occurred.

28

1 104. Countrywide's policies and practices, as described herein, were intentional,
2 willful, or implemented with reckless disregard for the rights of Hispanic and
3 African-American borrowers and non-applicant spouses of married mortgage loan
4 applicants.

5
6 **RELIEF REQUESTED**

7 WHEREFORE, the United States prays that the Court enter an ORDER that:

8 (1) Declares that the Defendants' challenged lending policies and practices constitute
9 violations of the Fair Housing Act, 42 U.S.C. §§ 3601-3619, and the Equal Credit
10 Opportunity Act, 15 U.S.C. §§ 1691-1691f;

11 (2) Enjoins the Defendants, their agents, employees, and successors, and all other
12 persons in active concert or participation with any of the Defendants, from:

13 (a) Discriminating on the basis of race and national origin with respect
14 to making available, or in the terms or conditions of, a residential
15 real estate-related transaction;

16 (b) Discriminating on the basis of race and national origin in the terms,
17 conditions, or privileges of sale of a dwelling;

18 (c) Discriminating on the basis of race, national origin, and marital
19 status against any person with respect to any aspect of a credit
20 transaction;

21 (d) Failing or refusing to take such affirmative steps as may be
22 necessary to restore, as nearly as practicable, the victims of the
23 Defendants' unlawful conduct to the position they would have been
24 in but for the discriminatory conduct; and

25 (e) Failing or refusing to take such affirmative steps as may be
26 necessary to prevent the recurrence of any such discriminatory
27 conduct in the future; to eliminate, to the extent practicable, the
28 effects of the Defendants' unlawful practices; and to implement

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policies and procedures to ensure that all borrowers have an equal opportunity to seek and obtain loans on a non-discriminatory basis and with non-discriminatory terms and conditions;

- (3) Awards monetary damages to the victims of the Defendants' discriminatory policies and practices for the injuries caused by the Defendants, including direct economic costs, consequential economic damages, and other damages, pursuant to 42 U.S.C. § 3614(d)(1)(B) and 15 U.S.C. § 1691e(h); and
- (4) Assesses a civil penalty against the Defendants in an amount authorized by 42 U.S.C. § 3614(d)(1)(C), in order to vindicate the public interest.

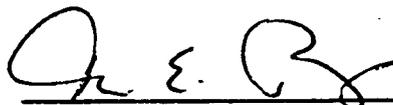
1 The United States further prays for such additional relief as the interests of justice

2 may require.

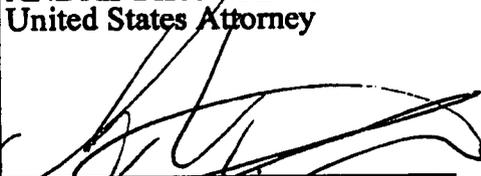
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4 ERIC H. HOLDER, JR.
Attorney General

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7 ANDRÉ BIROTTE JR.
United States Attorney

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10 THOMAS E. PEREZ
Assistant Attorney General
Civil Rights Division

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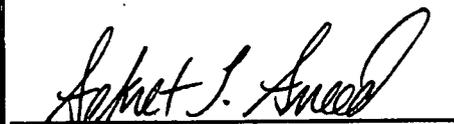
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13 LEON W. WEIDMAN
Chief, Civil Division

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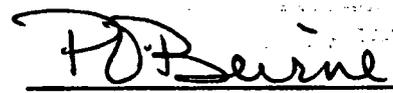
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16 STEVEN H. ROSENBAUM
Chief
Housing and Civil Enforcement Section

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19 DONNA M. MURPHY
Principal Deputy Chief

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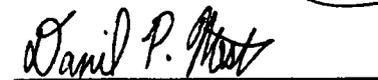
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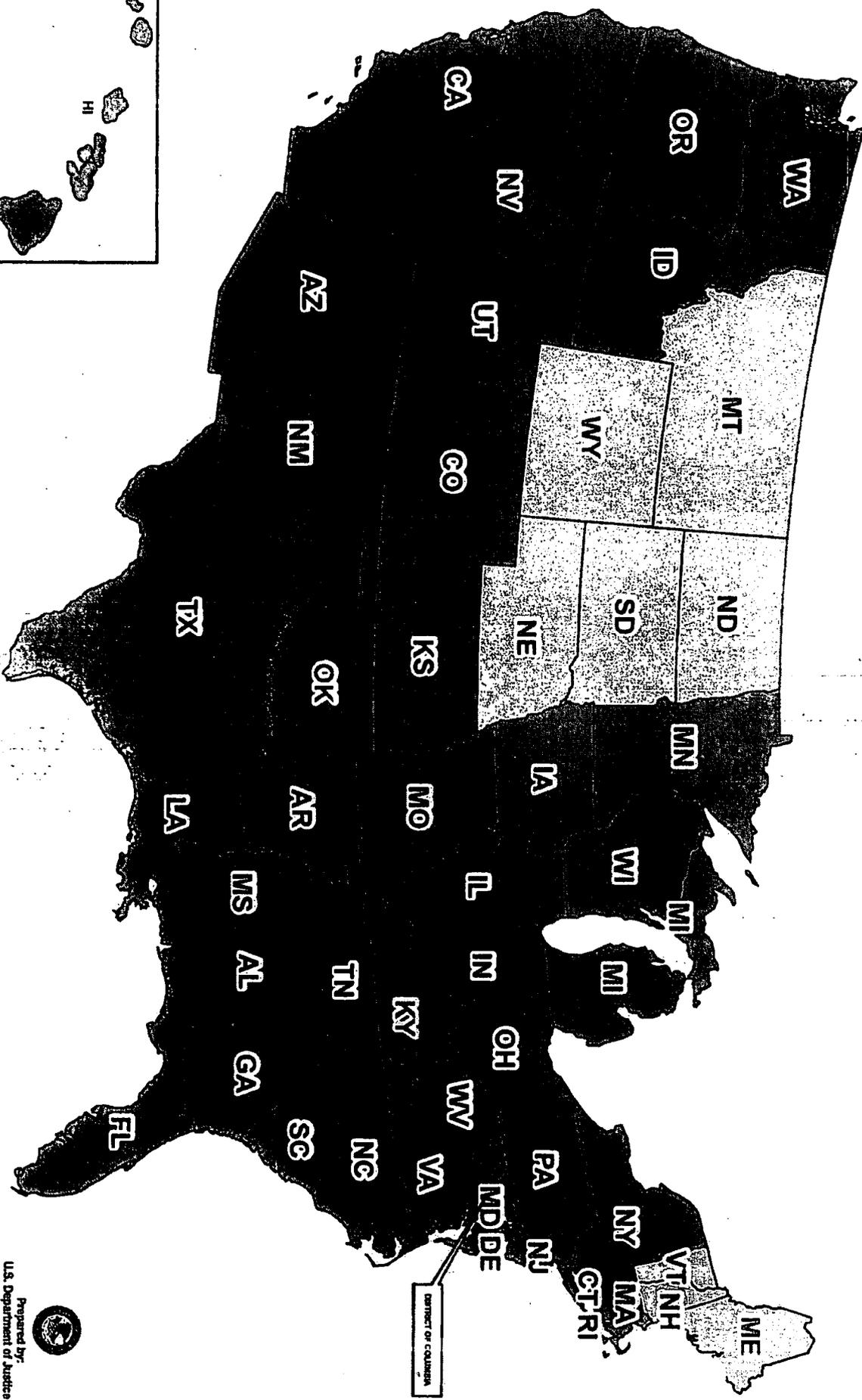
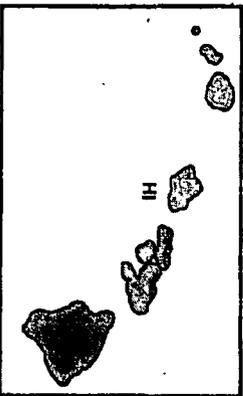
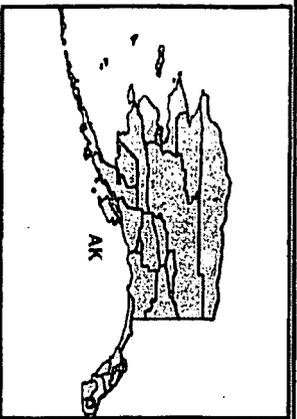
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Fax: (202) 514-1116



Attachment A
Jurisdictions with Substantial Concentrations of Aborted Persons (41 States and the District of Columbia)

**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

NOTICE OF ASSIGNMENT TO UNITED STATES MAGISTRATE JUDGE FOR DISCOVERY

This case has been assigned to District Judge Philip S. Gutierrez and the assigned discovery Magistrate Judge is Andrew J. Wistrich.

The case number on all documents filed with the Court should read as follows:

CV11- 10540 PSG (AJWx)

Pursuant to General Order 05-07 of the United States District Court for the Central District of California, the Magistrate Judge has been designated to hear discovery related motions.

All discovery related motions should be noticed on the calendar of the Magistrate Judge

=====
NOTICE TO COUNSEL

A copy of this notice must be served with the summons and complaint on all defendants (if a removal action is filed, a copy of this notice must be served on all plaintiffs).

Subsequent documents must be filed at the following location:

Western Division
312 N. Spring St., Rm. G-8
Los Angeles, CA 90012

Southern Division
411 West Fourth St., Rm. 1-053
Santa Ana, CA 92701-4516

Eastern Division
3470 Twelfth St., Rm. 134
Riverside, CA 92501

Failure to file at the proper location will result in your documents being returned to you.

ORIGINAL

Patricia L. O'Beirne
U.S. Department of Justice
Civil Rights Division
Housing and Civil Enforcement Section - G Street
950 Pennsylvania Avenue, N.W.
Washington, DC 20530

UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA

UNITED STATES OF AMERICA

PLAINTIFF(S)

v.

COUNTRYWIDE FINANCIAL CORPORATION
COUNTRYWIDE HOME LOANS, INC.; and
COUNTRYWIDE BANK

DEFENDANT(S).

CASE NUMBER

CV11 10540-PSG(ASW)

SUMMONS

TO: DEFENDANT(S): COUNTRYWIDE FINANCIAL CORP; COUNTRYWIDE HOME LOANS, INC.
and COUNTRYWIDE BANK

A lawsuit has been filed against you.

Within 21 days after service of this summons on you (not counting the day you received it), you must serve on the plaintiff an answer to the attached complaint amended complaint counterclaim cross-claim or a motion under Rule 12 of the Federal Rules of Civil Procedure. The answer or motion must be served on the plaintiff's attorney, Patricia L. O'Beirne, whose address is U.S. Dept of Justice, Civil Rights Division, Housing & Civil Enforcement-G St, 950 Pennsylvania Ave NW, Washington, DC 20530. If you fail to do so, judgment by default will be entered against you for the relief demanded in the complaint. You also must file your answer or motion with the court.

Clerk, U.S. District Court

Dated: DEC 21 2011

By: *Marilyn Dun*
Deputy Clerk

(Seal of the Court)

[Use 60 days if the defendant is the United States or a United States agency, or is an officer or employee of the United States. Allowed 60 days by Rule 12(a)(3)].

**UNITED STATES DISTRICT COURT, CENTRAL DISTRICT OF CALIFORNIA
CIVIL COVER SHEET**

VIII(a). IDENTICAL CASES: Has this action been previously filed in this court and dismissed, remanded or closed? No Yes
If yes, list case number(s): _____

VIII(b). RELATED CASES: Have any cases been previously filed in this court that are related to the present case? No Yes
If yes, list case number(s): _____

Civil cases are deemed related if a previously filed case and the present case:

- (Check all boxes that apply) A. Arise from the same or closely related transactions, happenings, or events; or
 B. Call for determination of the same or substantially related or similar questions of law and fact; or
 C. For other reasons would entail substantial duplication of labor if heard by different judges; or
 D. Involve the same patent, trademark or copyright, and one of the factors identified above in a, b or c also is present.

IX. VENUE: (When completing the following information, use an additional sheet if necessary.)

(a) List the County in this District; California County outside of this District; State if other than California; or Foreign Country, in which EACH named plaintiff resides.
 Check here if the government, its agencies or employees is a named plaintiff. If this box is checked, go to item (b):

County in this District:*	California County outside of this District; State, if other than California; or Foreign Country

(b) List the County in this District; California County outside of this District; State if other than California; or Foreign Country, in which EACH named defendant resides.
 Check here if the government, its agencies or employees is a named defendant. If this box is checked, go to item (c).

County in this District:*	California County outside of this District; State, if other than California; or Foreign Country
Los Angeles County	

(c) List the County in this District; California County outside of this District; State if other than California; or Foreign Country, in which EACH claim arose.
 Note: In land condemnation cases, use the location of the tract of land involved.

County in this District:*	California County outside of this District; State, if other than California; or Foreign Country
Los Angeles County	

* Los Angeles, Orange, San Bernardino, Riverside, Ventura, Santa Barbara, or San Luis Obispo Counties
 Note: In land condemnation cases, use the location of the tract of land involved

X. SIGNATURE OF ATTORNEY (OR PRO PER): P. Beirne Date 12/21/11

Notice to Counsel/Parties: The CV-71 (JS-44) Civil Cover Sheet and the information contained herein neither replace nor supplement the filing and service of pleadings or other papers as required by law. This form, approved by the Judicial Conference of the United States in September 1974, is required pursuant to Local Rule 3-1 is not filed but is used by the Clerk of the Court for the purpose of statistics, venue and initiating the civil docket sheet. (For more detailed instructions, see separate instructions sheet.)

Key to Statistical codes relating to Social Security Cases:

Nature of Suit Code	Abbreviation	Substantive Statement of Cause of Action
861	HIA	All claims for health insurance benefits (Medicare) under Title 18, Part A, of the Social Security Act, as amended. Also, include claims by hospitals, skilled nursing facilities, etc., for certification as providers of services under the program. (42 U.S.C. 1935FF(b))
862	BL	All claims for "Black Lung" benefits under Title 4, Part B, of the Federal Coal Mine Health and Safety Act of 1969. (30 U.S.C. 923)
863	DIWC	All claims filed by insured workers for disability insurance benefits under Title 2 of the Social Security Act, as amended; plus all claims filed for child's insurance benefits based on disability. (42 U.S.C. 405(g))
863	DIWW	All claims filed for widows or widowers insurance benefits based on disability under Title 2 of the Social Security Act, as amended. (42 U.S.C. 405(g))
864	SSID	All claims for supplemental security income payments based upon disability filed under Title 16 of the Social Security Act, as amended.
865	RSI	All claims for retirement (old age) and survivors benefits under Title 2 of the Social Security Act, as amended. (42 U.S.C. (g))

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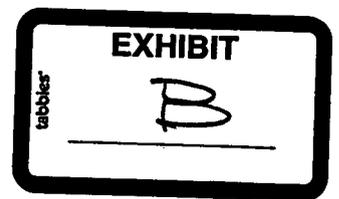
18 Attorneys for Plaintiff
19 UNITED STATES OF AMERICA

20 UNITED STATES DISTRICT COURT
21 CENTRAL DISTRICT OF CALIFORNIA

22 UNITED STATES OF AMERICA,
23 Plaintiff,
24 v.
25 COUNTRYWIDE FINANCIAL
CORPORATION; COUNTRYWIDE
26 HOME LOANS, INC; COUNTRYWIDE
BANK,
27 Defendants.

CV11 10540-PSG
CIVIL NO. (ASW)

[PROPOSED]
CONSENT ORDER



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CENTRAL DISTRICT OF CALIFORNIA
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I. INTRODUCTION

This Consent Order (Order) is submitted jointly by the parties for the approval of and entry by the Court simultaneously with the filing of the United States' Complaint in this action. This Order resolves the claims of the United States that the Defendants have engaged in a pattern or practice of conduct in violation of the Equal Credit Opportunity Act (ECOA), 15 U.S.C. §§ 1691-1691f, and the Fair Housing Act (FHA), 42 U.S.C. §§ 3601-3619, by discriminating on the basis of race, national origin, and marital status in the extension of residential credit and in the making of residential real estate-related transactions.

There has been no factual finding or adjudication with respect to any matter alleged by the United States. The parties have entered into this Order to avoid the risks, expense, and burdens of litigation and to resolve voluntarily the claims in the United States' Complaint of the Defendants' alleged violations of federal fair lending laws.

II. BACKGROUND

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Between 2004 and 2008, Countrywide Financial Corporation ("CFC"), acting through its various divisions and subsidiaries (collectively, "Countrywide"), was one of the largest single-family mortgage lenders in the United States. During that period, Countrywide originated over 4.4 million residential mortgage loans through its retail loan offices and its wholesale division using mortgage brokers.

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In 2006, Federal Reserve System examiners initiated a fair lending review of Countrywide Home Loans' mortgage pricing practices. As a result of that review, the Federal Reserve Board ("FRB") determined that it had "reason to believe that Countrywide Home Loans engaged in a pattern or practice of discrimination based on race and ethnicity in violation of Section 701(a) of the Equal Credit Opportunity Act and the Fair Housing Act." Following that determination, and pursuant to 15 U.S.C. § 1691e(g), the FRB referred the matter to the Department of Justice. In early 2008, the

1 Office of Thrift Supervision ("OTS") conducted an examination of the operations of
2 Countrywide, including compliance by Countrywide Bank,¹ at that time a subsidiary of
3 CFC, with applicable fair lending laws and regulations, and determined that it had "a
4 'reason to believe' that Countrywide has displayed a 'pattern or practice' of
5 discriminating against minority loan applicants in the pricing of home loans and against
6 married couples concerning the terms and condition of home loans." Following its
7 determination, and pursuant to 15 U.S.C. § 1691e(g), the OTS referred the matter to the
8 Department of Justice.

9 In its Complaint, the United States alleges that between 2004 and 2008,
10 Countrywide's Consumer Markets Division and Wholesale Lending Division engaged
11 in a pattern or practice of discrimination on the basis of race and national origin in
12 violation of both the FHA and the ECOA based on the interest rates, fees, and costs paid
13 by African-American and Hispanic borrowers. For loans sourced through mortgage
14 brokers, the Complaint further alleges that Countrywide engaged in a pattern or practice
15 of discrimination because African-American and Hispanic borrowers were more than
16 twice as likely to be placed in subprime loans than non-Hispanic White wholesale
17 borrowers who had similar credit qualifications. The Complaint also alleges that, until
18 at least June 1, 2008, Countrywide engaged in discrimination on the basis of marital
19 status by following policies and practices that had the effect of requiring married
20 borrowers applying for credit in one spouse's name having their non-applicant spouses
21 give up all their rights and interests in the property securing the loan at the time the
22 loans were originated. Under the ECOA, a creditor may only require the non-applicant
23 spouse to execute the document(s) necessary to create a valid security interest in the

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25 ¹ In a series of corporate transactions that occurred on April 27, 2009, Countrywide
26 Bank ("CWB") converted its charter to that of a national bank; Bank of America, N.A.
27 immediately acquired CWB by a merger; and CWB then ceased to exist. Thus, Bank of
28 America, N.A. is the successor in interest to CWB.

1 monitoring designed to prevent and detect potential fair lending violations in their
2 origination of residential loans, and shall provide the United States with the details of
3 these policies, practices, and monitoring, forty-five (45) days prior to implementing
4 such reentry. The United States shall have thirty (30) days to review and agree or object
5 to the proposed policies. The parties shall utilize the dispute resolution procedures set
6 forth in Paragraph 24 to resolve any objections by the United States.

7 3. In the event that either Countrywide Defendant reenters the business of
8 originating residential loans, it shall adopt policies and practices designed to ensure
9 compliance with ECOA's prohibition on marital status discrimination comparable to
10 those adopted by Countrywide on or about June 1, 2008. Countrywide Defendants shall
11 provide the United States with the details of these policies, practices, and monitoring,
12 forty-five (45) days prior to implementing such reentry. The United States shall have
13 thirty (30) days to review and agree or object to the proposed policies. The parties shall
14 utilize the dispute resolution procedures set forth in Paragraph 24 to resolve any
15 objections by the United States.

16 4. Within thirty (30) days of the effective date of this Order, Defendants shall
17 cause to be deposited in an interest-bearing escrow account the total sum of three
18 hundred and thirty-five million dollars (\$335 million) to compensate allegedly
19 aggrieved persons for monetary and other damages they may have suffered as a result of
20 Defendants' alleged violations of the FHA and the ECOA ("Settlement Fund"). Title to
21 this account shall specify that it is "for the benefit of aggrieved persons pursuant to
22 Order of the Court in *United States v. Countrywide Financial Corp., et al.* filed on
23 December 21, 2011". Defendants shall provide written verification of the deposit to the
24 United States, along with the account number and identification of the depository

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1 institution, within five days of the depositing of the funds described above.² Any
2 interest that accrues shall become part of the Settlement Fund and be utilized and
3 disposed of as set forth herein.

4 5. The United States has requested from Defendants information and data it
5 reasonably believes will assist in identifying aggrieved persons and determining any
6 damages. Such information and data shall be used by the United States only for the law
7 enforcement purposes of implementing this Order. Within ninety (90) days of the date
8 on which the United States provides an electronic file specifying the loans for which it
9 requests data, Defendants shall supply, to the extent that it is within their custody or
10 control, the requested information and data. To the extent that any requested
11 information and data is not within Defendants' custody or control, but such information
12 and data is held by a currently or formerly affiliated entity, they also shall make a good
13 faith effort to obtain such information and data from the entity or entities. If Defendants
14 acquire such information or data from such an entity or entities, they shall supply such
15 information and data within fifteen (15) days of receipt of such information or data.

16 6. Within sixty (60) days of entry of this Order Defendants also shall enter into a
17 contract retaining a Settlement Administrator ("Administrator"), subject to approval by
18 the United States, to conduct the activities set forth in the following paragraphs.
19 Defendants shall bear all costs and expenses of the Administrator, and Defendants'
20 contract with the Administrator shall require the Administrator comply with the
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24 ² Any documents or information required by this Order to be submitted to the
25 United States shall be sent by private (non-USPS) overnight delivery addressed as
26 follows: Chief, Housing and Civil Enforcement Section, Civil Rights Division, U.S.
27 Department of Justice, 1800 G Street, NW, Suite 7002, Washington, DC 20006, Attn.
28 DJ #188-12C-32. The parties may also agree to delivery electronically or by hand-
delivery to the above address by courier.

1 provisions of this Order as applicable to the Administrator.³ The Administrator's
2 contract shall require the Administrator to work cooperatively with the United States in
3 the conduct of its activities, including reporting regularly to and providing all
4 reasonably requested information to the United States. Defendants shall allow the
5 Administrator access to mortgage origination loan files, including non-electronic loan
6 file data and documents that are in the possession of Defendants or any entity owned,
7 directly or indirectly, by BAC, for the purposes of accomplishing the Administrator's
8 task set forth in Paragraph 12. The Administrator's contract shall require the
9 Administrator to comply with all confidentiality and privacy restrictions applicable to
10 the party who supplied the information and data to the Administrator.

11 7. The United States shall identify aggrieved persons with respect to its race and
12 national origin discrimination claims within ninety (90) days of receipt of all the
13 information and data it requested. The United States shall provide a list of allegedly
14 aggrieved persons to the Defendants and the Administrator.

15 8. The Administrator's contract shall require the Administrator to make its best
16 efforts, using all reasonable methods, to locate each identified aggrieved person and
17 obtain such information as the United States reasonably considers necessary from each.
18 The Administrator's contract shall require the Administrator to complete this
19 responsibility within a period of six (6) months from the date the United States provides
20 the list described in Paragraph 7, subject to an extension of time as provided by
21 Paragraph 20. The Administrator's contract shall require the Administrator, as part of
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23 ³ In the event the United States has reason to believe that the Administrator is not
24 materially complying with the terms of its contract with Defendants, the United States
25 and Defendants shall meet and confer for the purpose of mutually agreeing upon a
26 course of action to effect the Administrator's material compliance with its contract with
27 Defendants. In the event that the United States and Defendants are unable to agree upon
28 a course of action to effect the Administrator's material compliance with its contract
with the Defendants, the parties shall present the matter to the Court.

1 its operation, to establish cost-free means for aggrieved persons to contact it, such as
2 email and a toll-free telephone number.

3 9. The United States shall specify the amount each allegedly aggrieved person
4 identified in Paragraph 8 and located by the Administrator shall receive from the
5 Settlement Fund no later than one-hundred-and-twenty (120) days after the deadline for
6 locating allegedly aggrieved persons has passed. The United States shall provide the
7 compensation list to the Administrator. This list shall direct no less than twenty million
8 dollars (\$20 million) to allegedly aggrieved persons who lived in Illinois at the time of
9 origination to resolve Defendants' pending litigation with the State of Illinois, and the
10 Administrator's communications with such borrowers shall refer to both the settlement
11 of litigation by the United States and the State of Illinois.

12 10. The Administrator's contract shall require the Administrator to send releases,
13 with language approved by the United States, to aggrieved persons. After receipt of
14 executed releases, Defendants shall require the Administrator promptly to deliver
15 payments to those persons in amounts determined by the United States as described in
16 Paragraph 9. The Administrator's identification and payment responsibility may take
17 place on a rolling basis with approval from the United States.

18 11. The United States also shall provide to the Administrator a list of loans
19 between 2004 and 2008 for which it reasonably believes that there is the potential that a
20 non-borrowing spouse may be an aggrieved person with respect to the marital status
21 discrimination claims alleged in the Complaint. The Administrator's contract shall
22 require the Administrator to send letters describing the marital status discrimination
23 alleged in the Complaint, the text for which is approved in advance by the United States,
24 to the borrowers on this list. The letter shall also specifically request that the
25 information regarding these claims be shared with the person who was their spouse at
26 the time of the loan, and further request that the spouse or former spouse contact the
27 Administrator if a quitclaim deed or other similar instrument was executed as part of the
28 loan origination or closing process.

1 12. The Administrator's contract shall require the Administrator to review the loan
2 files for those loans with respect to which a non-borrowing spouse contacts it pursuant
3 to Paragraph 11. The Administrator shall determine to the extent possible, based on its
4 review of the aforementioned loan files and, if necessary, an interview of the non-
5 borrowing spouse, whether a non-borrower spouse made a knowing and voluntary
6 decision to execute a transfer of title or was presented with the opportunity to execute
7 instead only a security interest in the property in connection with the origination of the
8 loan. The Administrator shall report to the United States on the results of each such
9 review. The United States shall review the information from the Administrator and
10 provide to the Administrator a list of persons identified by the United States as
11 aggrieved by Countrywide's signature policies and practices for non-applicant spouses,
12 as well as a specified compensation amount for damages. In addition, Defendants and
13 the Administrator shall provide reasonable assistance to any non-borrowing spouse who
14 the United States has determined was aggrieved because he or she transferred his or her
15 property rights, in the execution and filing of instruments necessary to re-transfer to the
16 non-borrowing spouse his or her property interest, if he or she so chooses, the borrower
17 spouse agrees to such a transaction, and the property interest can still be recovered. In
18 addition, the Defendants shall pay the administrative costs required to effect the re-
19 transfer of such property interests which, in no event, shall exceed \$1,500.00, in cases
20 where the property interest still can be recovered.

21 13. The Administrator's contract shall require the Administrator to set forth
22 reasonable deadlines, subject to approval of the United States, so that the compensation
23 is distributed and checks are presented for payment or become void prior to the date that
24 is twenty-four (24) months from the date the initial notifications are sent.

25 14. Payments from the Settlement Fund to allegedly aggrieved persons shall be
26 subject to the following conditions, provided that the details in administration of the
27 Settlement Fund set forth in Paragraphs 5-13 can be modified by written agreement of
28 the parties and without further Court approval:

1 (a) No allegedly aggrieved person shall be paid any amount from the
2 Settlement Fund until he or she has executed and delivered to the
3 Defendants a written release, with language approved by the United States,
4 of all pending discrimination claims, legal or equitable, that he or she might
5 have against the released entities regarding the claims asserted by the
6 United States in this lawsuit, so long as such claims accrued prior to the
7 entry of this Order; and

8 (b) The total amount paid by Defendants collectively to allegedly aggrieved
9 persons shall not exceed the total amount of the Settlement Fund, including
10 accrued interest.

11 15. All money not distributed to allegedly aggrieved persons from the Settlement
12 Fund, including accrued interest, within twenty-four (24) months of the date the initial
13 notification letters are sent to identified aggrieved persons, shall be distributed to
14 qualified organization(s) that provide services including credit and housing counseling
15 (including assistance in obtaining loan modification and preventing foreclosure),
16 financial literacy, and other related programs targeted at African-American and
17 Hispanic potential and former homeowners in communities where the Complaint alleges
18 significant discrimination occurred against African-American and Hispanic borrowers.
19 Recipient(s) of such funds must not be related to BAC, but may include non-profit
20 community organizations that provide education, counseling and other assistance to
21 low-income and minority borrowers in connection with obtaining credit, loan
22 modifications and other home retention activities to which Bank of America
23 Corporation has furnished substantial support. Any money remaining from the funds
24 designated for Illinois borrowers pursuant to Paragraph 9 shall be distributed to
25 qualified organizations(s) located in Illinois. Defendants will consult with and obtain
26 the non-objection of the United States in selecting recipient(s) of these funds and the
27 amount to be distributed to each, and the parties shall obtain the Court's approval prior
28 to distribution of any remainder of the Settlement Fund's remaining assets. Defendants

1 shall require each recipient to submit to Defendants and the United States a detailed
2 report on how funds are utilized within one year after the funds are distributed.

3 16. Defendants shall not be entitled a set-off, or any other reduction, of the amount
4 of payments to identified persons because of any debts owed by the identified persons.
5 Defendants also shall not refuse to make a payment based on a release of legal claims or
6 loan modification previously signed by any identified persons.

7 **IV. EVALUATING AND MONITORING COMPLIANCE**

8 17. For the term of this Order, the Defendant shall retain all records relating to
9 their obligations hereunder as well as their compliance activities as set forth herein. The
10 Defendants shall provide such records to the United States upon request.

11 18. In addition to the submission of any other plans or reports specified in this
12 Order, the Defendants shall submit semi-annual reports to the United States on
13 compliance with this Order. Each such report shall provide a complete account of the
14 Defendants' and Administrator's material actions to comply with each requirement of
15 this Order during the previous six months, an objective assessment of the extent to
16 which each quantifiable obligation was met in all material respects, an explanation of
17 why any particular component fell short of meeting their goal for the previous six
18 months, and any recommendations for additional actions to achieve the goals of this
19 Order. The Defendants shall submit their first report no later than one-hundred-eighty
20 (180) days after the Effective Date of this Order, and every one-hundred-eighty (180)
21 days thereafter for so long as the Order is in effect.

22 **V. ADMINISTRATION**

23 19. The Order shall expire in four (4) years or, if earlier, on the satisfaction of the
24 conditions set forth in Paragraph 15 of this Order. Notwithstanding the above, this
25 Order may be extended further upon motion of the United States to the Court, for good
26 cause shown.

27 20. Any time limits for performance fixed by this Order may be extended by
28 mutual written agreement of the parties. Except as provided by Paragraph 14, other

1 modifications to this Order may be made only upon approval of the Court, upon motion
2 by either party. The parties recognize that there may be changes in relevant and
3 material factual circumstances during the term of this Order which may impact the
4 accomplishment of its goals. The parties agree to work cooperatively to discuss and
5 attempt to agree upon any proposed modifications to this Order resulting therefrom.

6 21. This Order shall be binding on the Defendants, including all its officers,
7 employees, agents, representatives, assignees, and successors in interest, and all those in
8 active concert or participation with any of them. In the event the Defendants seek to
9 transfer or assign all or part of its operations, and the successor or assignee intends on
10 carrying on the same or similar use, as a condition of sale, the Defendants shall obtain
11 the written agreement of the successor or assign to any obligations remaining under this
12 Order for its remaining term to the extent compliance with such obligations would be
13 transferred or assigned.

14 22. Nothing in this Order shall excuse the Defendants' compliance with any
15 currently or subsequently effective provision of law or order of a regulator with
16 authority over the Defendants that imposes additional obligations on the Defendants.

17 23. The parties agree that, as of the date of entry of this Order, litigation is not
18 "reasonably foreseeable" concerning the matters described in this Order. To the extent
19 that either party previously implemented a litigation hold to preserve documents,
20 electronically stored information, or things related to the matters described in this Order,
21 the party is no longer required to maintain such a litigation hold.

22 24. In the event that any disputes arise about the interpretation of or compliance
23 with the terms of this Order, the parties shall endeavor in good faith to resolve any such
24 dispute between themselves before bringing it to this Court for resolution. If the United
25 States believes that Defendants have violated any provision of this Order, it will provide
26 Defendants written notice thereof and allow thirty (30) days to resolve the alleged
27 violation before presenting the matter to this Court. In the event of either a failure by
28 the Defendants to perform in a timely manner any act required by this Order or an act by

1 the Defendants in violation of any provision hereof, the United States may move this
2 Court to impose any remedy authorized by law or equity, including attorneys' fees and
3 costs.

4 25. The Defendants' compliance with the terms of this Order shall fully and finally
5 resolve all claims of the United States Attorney General and United States Secretary of
6 Housing and Urban Development under the FHA and ECOA, except for claims by
7 aggrieved persons under 42 U.S.C. §§ 3610 and 3612, in connection with Countrywide
8 Financial Corporation, Countrywide Home Loans, Inc., and Countrywide Bank's
9 alleged discrimination in the extension of residential credit and in the making of
10 residential real estate-related transactions between January 1, 2004 and December 31,
11 2008, including all claims for equitable relief and monetary damages and penalties
12 arising from those claims. This Order does not release any claims under any statute
13 other than the FHA and the ECOA. This Order does not release legal claims for loans
14 originated by entities other than Countrywide Financial Corporation, Countrywide
15 Home Loans, Countrywide Bank, and any subsidiary of those three entities between
16 January 1, 2004 and December 31, 2008, or for time periods before 2004 and after 2008.

17 26. Each party to this Order shall bear its own costs and attorneys' fees associated
18 with this litigation.

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1 27. The Court shall retain jurisdiction for the duration of this Order to enforce the
2 terms of the Order, after which time the case shall be dismissed with prejudice.

3 So ORDERED, this _____ day of _____, 20__.

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UNITED STATES DISTRICT JUDGE

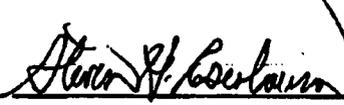
1 The undersigned apply for and consent to the entry of this Order.

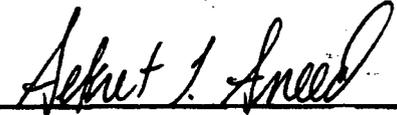
2 **For Plaintiff United States:**

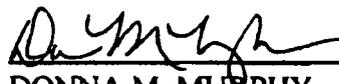
3 **ANDRÉ BIROTTE JR.**
4 United States Attorney

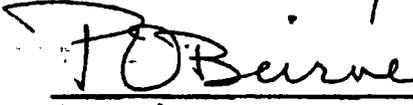
THOMAS E. PEREZ
Assistant Attorney General
Civil Rights Division

5
6 **LEON W. WEIDMAN**
7 Chief, Civil Division

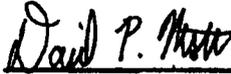

8 **STEVEN H. ROSENBAUM**
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14 Assistant United States Attorney


15 **DONNA M. MURPHY**
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17 **PATRICIA L. O'BEIRNE**


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19 **DANIEL P. MOSTELLER**
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21 Housing and Civil Enforcement Section
22 Civil Rights Division
23 U.S. Department of Justice

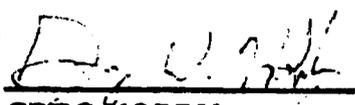
24 **For Defendant Countrywide Financial Corporation:**

25 
26 **MICHAEL W. SCHLOESSMANN**
27 President
28 Countrywide Financial Corporation

1 **For Defendant Countrywide Home Loans, Inc.:**

2 
3 _____
4 **MICHAEL W. SCHLOESSMANN**
5 **President**
6 **Countrywide Home Loans, Inc.**

7 **For Defendant Countrywide Bank:**

8 
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10 **GREG HOBBY**
11 **Senior Vice President**
12 **Countrywide Bank**

13 **Counsel for Defendants Countrywide Financial Corporation;**
14 **Countrywide Home Loans, Inc.; and Countrywide Bank:**

15 _____
16 **K&L Gates**
17 **Counsel for Defendants**

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4 **MICHAEL W. SCHLOESSMANN**
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12 **Counsel for Defendants Countrywide Financial Corporation;**
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14 

15 **Melanie Brody**
16 **K&L Gates LLP**
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19 **202-778-9000**
20 **Counsel for Defendants**

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CLERK U.S. DISTRICT COURT
CENTRAL DIST. OF CALIF.
LOS ANGELES

**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

UNITED STATES OF AMERICA

PLAINTIFF(S)

v.

**COUNTRYWIDE FINANCIAL
CORPORATION, ET AL**

DEFENDANT(S).

CASE NUMBER

CV11- 10540 PSG (AJWx)

**NOTICE TO PARTIES OF ADR
PROGRAM**

Dear Counsel,

The district judge to whom the above-referenced case has been assigned is participating in an ADR Program. All counsel of record are directed to jointly complete the attached ADR Program Questionnaire, and plaintiff's counsel (or defendant in a removal case) is directed to concurrently file the Questionnaire with the report required under Federal Rules of Civil Procedure 26(f).

Clerk, U.S. District Court

12/21/11

Date

By: MDAVIS

Deputy Clerk

**UNITED STATES DISTRICT COURT
CENTRAL DISTRICT OF CALIFORNIA**

UNITED STATES OF AMERICA <p style="text-align: center;">PLAINTIFF(S)</p> <p style="text-align: center;">v.</p> COUNTRYWIDE FINANCIAL CORPORATION, ET AL <p style="text-align: center;">DEFENDANT(S).</p>	CASE NUMBER CV11- 10540 PSG (AJWx) ADR PROGRAM QUESTIONNAIRE
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(1) What, if any, discovery do the parties believe is essential in order to prepare adequately for a settlement conference or mediation? Please outline with specificity the type(s) of discovery and proposed completion date(s). Please outline any areas of disagreement in this regard. Your designations do not limit the discovery that you will be able to take in the event this case does not settle.

(2) What are the damage amounts being claimed by each plaintiff? Identify the categories of damage claimed [e.g., lost profits, medical expenses (past and future), lost wages (past and future), emotional distress, damage to reputation, etc.] and the portion of the total damages claimed attributed to each category.

(3) Do the parties agree to utilize a private mediator in lieu of the court's ADR Program?

Yes No

(4) if this case is in category civil rights - employment (442), check all boxes that describe the legal bases of plaintiff claim(s).

Title VII

Age Discrimination

42 U.S.C. section 1983

California Fair Employment and Housing Act

Americans with Disabilities Act of 1990

Rehabilitation Act

Other _____

I hereby certify that all parties have discussed and agree that the above-mentioned responses are true and correct.

Date

Attorney for Plaintiff (Signature)

Attorney for Plaintiff (Please print full name)

Date

Attorney for Defendant (Signature)

Attorney for Defendant (Please print full name)